



**CITY OF BLACK DIAMOND**  
**June 9, 2016 Work Session**  
25510 Lawson Street, Black Diamond, Washington

**6:00 P.M. – CALL TO ORDER, FLAG SALUTE, ROLL CALL**

**WORK SESSION:**

- 1) 2017-2022 Six Year Transportation Plan - Mr. Boettcher**
- 2) Adjournment**

# CITY COUNCIL AGENDA BILL

City of Black Diamond  
Post Office Box 599  
Black Diamond, WA 98010

| ITEM INFORMATION   |  |          |
|--|--|----------|
| <b>SUBJECT:</b><br><b>Public Hearing for the 2017-2022 Six Year Transportation Improvement Program</b>   | <b>Agenda Date: June 2, 2016      AB16-034</b> |          |
|  | Mayor Carol Benson                             |          |
|  | City Administrator                             |          |
|  | City Attorney Carol Morris                     |          |
|  | City Clerk – Brenda L. Martinez                |          |
|  | Com Dev/Nat Res – Barb Kincaid                 |          |
|  | Finance – May Miller                           |          |
|  | MDRT/Ec Dev – Andy Williamson                  |          |
|  | Police – Chief Kiblinger                       |          |
| Cost Impact (see also Fiscal Note): Planning for various budgets   | Public Works – Seth Boettcher                  | <b>X</b> |
| Fund Source: Various   | Court – Stephanie Metcalf                      |          |
| Timeline: As per individual project schedules  |  |          |
| <b>Agenda Placement:</b> <input checked="" type="checkbox"/> Mayor <input checked="" type="checkbox"/> Two Councilmembers <input type="checkbox"/> Committee Chair <input type="checkbox"/> City Administrator   |  |          |
| <b>Attachments: Draft Six-Year Transportation Improvement Program; Map of Projects; Map of Completed Projects</b>  |  |          |
| <b>SUMMARY STATEMENT:</b><br>The City is required to update its Six Year Transportation Improvement Program (TIP) per Revised Code of Washington (RCW) 35.77.010 and file the TIP with the Washington State Department of Transportation (WSDOT).<br><br>Most grant programs require projects to be on the City's Six Year TIP. The City is required by State law to update the TIP prior to July 1 <sup>st</sup> of each year.<br><br>A resolution to adopt the 2017-2022 Six Year TIP will be presented for adoption at the June 16, 2016 City Council meeting.<br><br><b>FISCAL NOTE (Finance Department):</b><br>This pending action is for future planning and does not establish budgets for revenue or expenditures for projects. The only cost is the preparation and meeting notices, that include minor expense for advertising, printing, mailing, and staff labor costs already included in the 2016 Budget. |  |          |
| <b>COUNCIL COMMITTEE REVIEW AND RECOMMENDATION:</b>  |  |          |
| <b>RECOMMENDED ACTION: None – Public Hearing</b>   |  |          |
| RECORD OF COUNCIL ACTION   |  |          |
| Meeting Date   | Action   | Vote     |
| June 2, 2016   |  |          |
|  |  |          |

# City of Black Diamond 6 Year Transportation Improvement Plan 2017 - 2022

2017-2022 SIX YEAR TRANSPORTATION IMPROVEMENT PROGRAM  
EXHIBIT "A"

## Legend

|                          |                         |
|--------------------------|-------------------------|
| Heading                  | Capacity Adding Project |
| Light Street Maintenance | Safety Project          |
| Major Street Maintenance | Pedestrian              |
| Street Reconstruction    |                         |

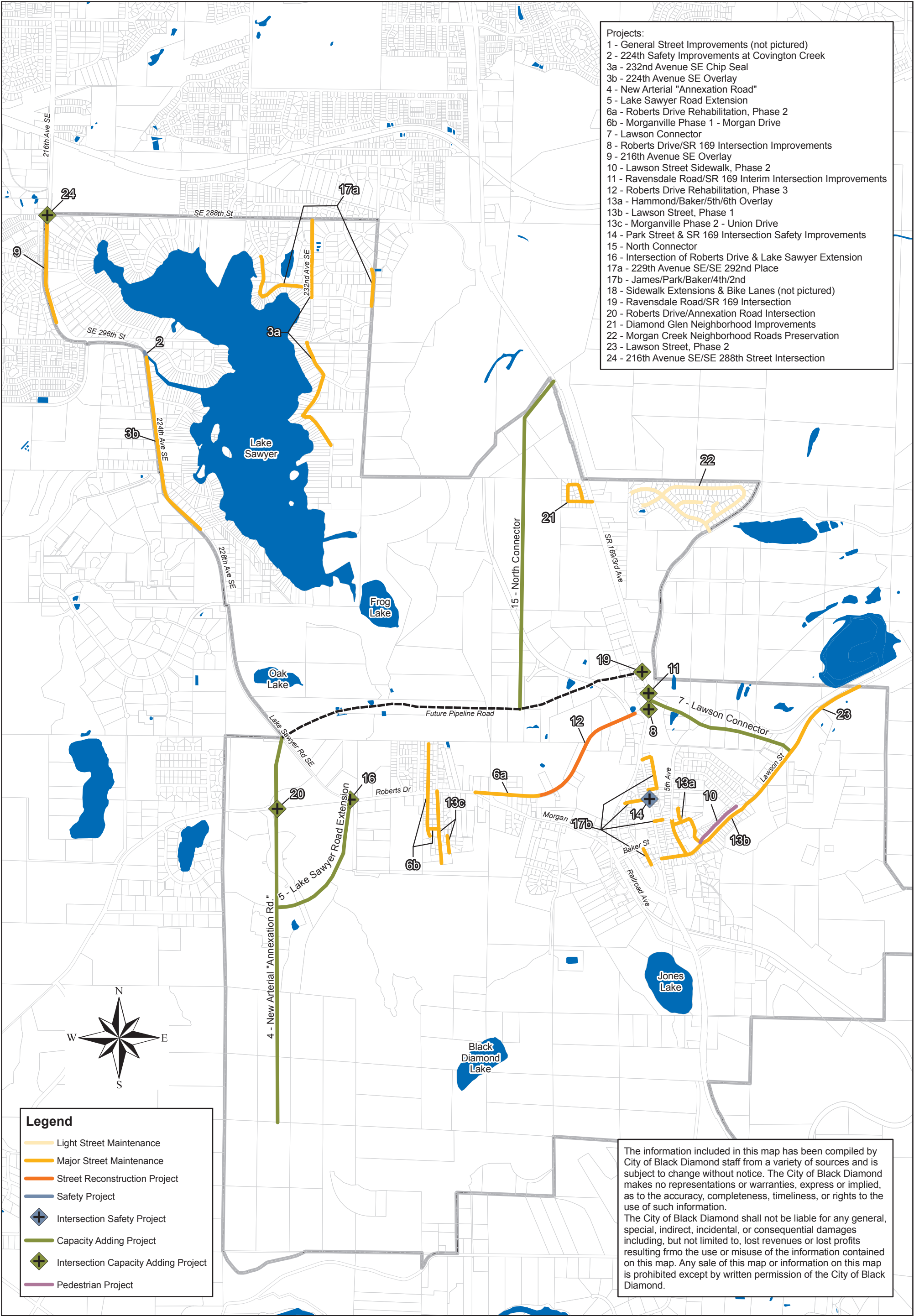
| Rank | Year | Improvement                                    | From            | To                               | Type of Improvement   | Length in Miles | Estimated Cost                 | Funding                                       |
|------|------|--|-----------------|----------------------------------|---|-----------------|--------------------------------|---|
| 1    | 2017 | General Street Improvement                     | N/A             | N/A                              | Chip sealing, crack sealing, patch work, addressing minor safety problems | N/A             | \$30,000/year; \$180,000 total | Local City Funds                              |
| 2    | 2017 | 224th Safety Improvements at Covington Creek   | N/A             | N/A                              | Guard Rail on the shoulder of the road at Covington Creek                 | N/A             | \$ 35,000                      | Real Estate Excise Tax or Grant               |
| 3    | 2017 | 232nd Ave. SE Chip Seal                        | SE 288th St.    | End of road                      | Chip seal, excluding portion from SE 293rd to back of Pond @ Greenbrier   | 0.77            | \$ 100,000                     | Grant/ TIB, Local City Funds                  |
| 3    | 2017 | 224th overlay                                  | Covington Creek | SE 307th Place                   | Asphalt Overlay   | 1.40            | \$ 160,000                     | Grant/ TIB, Local City Funds                  |
| 4    | 2017 | New Arterial "Annexation Rd"                   | Lk Sawyer Rd    | across Roberts Drive south to A2 | New Street Grid Capacity  | 0.7             | \$ 2,900,000                   | Developer Funded                              |
| 5    | 2017 | Lake Sawyer Road Extension                     | Roberts Drive   | Annexation Rd.                   | New Street Grid Capacity  | 0.5             | \$ 1,800,000                   | Developer Funded                              |
| 6    | 2018 | Roberts Drive Rehabilitation, phase 2          | City Hall       | King County Library              | Grind, patch, replace panels, crack sealing, shoulder widening            | 0.23            | \$ 200,000                     | Pavement Preservation Grant, Local City Funds |
| 6    | 2018 | Morganville Ph. I - Morgan Drive               | Dail Dr.        | Buena Vista Dr.                  | Patching and overlay, including Alpine Dr.                                | 0.40            | \$ 110,000                     | Grant/ TIB, Local City Funds                  |
| 7    | 2018 | Lawson Connector                               | SR 169          | Lawson Street                    | New Street Grid Capacity  | 0.60            | \$ 3,200,000                   | Developer Funded                              |
| 8    | 2019 | Roberts Drive/SR 169 Intersection Improvements | N/A             | N/A                              | Two lane Roundabout or Signalize Intersection                             | N/A             | \$ 7,777,000                   | Developer Mitigation and Grant                |
| 9    | 2019 | 216th Ave. SE Overlay                          | SE 288th St.    | SE 296th St.                     | Patch and overlay   | 0.41            | \$ 160,000                     | Grant/ TIB, Local City Funds                  |

2017-2022 SIX YEAR TRANSPORTATION IMPROVEMENT PROGRAM  
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| Rank | Year | Improvement  | From                | To   | Type of Improvement  | Length in Miles | Estimated Cost | Funding   |
|------|------|--|---------------------|--|--|-----------------|----------------|---|
| 10   | 2019 | Lawson Street Sidewalk, Ph. II                     | 6th Ave.            | Newcastle Dr.                                    | 5-foot sidewalk on the north side of Lawson Street                               | 0.19            | \$ 395,000     | Grant/Safe Routes to School, Developer Mitigation |
| 11   | 2019 | Ravensdale / 169 interim intersection improvements | N/A                 | N/A  | Signal or ?  | N/A             | \$ 700,000     | Developer funded and possible grant               |
| 12   | 2020 | Roberts Drive Rehabilitation, phase 3              | King County Library | S.R. 169   | Widening and overlay, sidewalk, street lighting, and stormwater improvements     | 0.56            | \$ 1,700,000   | TIB Grant, Local City Funds                       |
| 13   | 2020 | Hammond/Baker/ 5th/6th Overlay                     | N/A                 | N/A  | Widening and overlay   | 0.39            | \$ 141,000     | Grant/ TIB, Local City Funds                      |
| 13   | 2020 | Lawson Street Ph. I                                | S.R. 169            | HL Botts Dr. SE                                  | Surface grinding, select panel replacement, shoulder widening                    | 0.37            | \$ 165,000     | Grant/ TIB, Local City Funds                      |
| 13   | 2020 | Morganville Ph. II - Union Drive                   | Roberts Dr.         | South end of road                                | Patching and overlay, including Highland Dr.                                     | 0.34            | \$ 95,000      | Grant/ TIB, Local City Funds                      |
| 14   | 2020 | Park St. & SR 169 Intersection Safety Improvements | N/A                 | N/A  | Site distance improvements   | N/A             | \$ 30,000      | Local City Funds, Developer Funds                 |
| 15   | 2020 | North Connector                                    | 169                 | South to new commercial and multi family housing | New minor arterial connection to SR 169 with signal                              | 0.25            | \$ 1,000,000   | Developer Funded                                  |
| 16   | 2020 | Intersection Roberts Drive & Lake Sawyer Extension | N/A                 | N/A  | New Roundabout   | N/A             | \$ 1,000,000   | Developer Funded                                  |
| 17   | 2021 | 229th Ave. SE/ SE 292nd Pl.                        | 228th Ave. SE       | 232nd Ave. SE                                    | Chip sealing, crack sealing, including 236th Ave. SE between SE 291st & SE 293rd | 0.50            | \$ 60,000      | Grant/ TIB, Local City Funds                      |
| 17   | 2021 | James/Park/Baker/ 4th/2nd                          | N/A                 | N/A  | Patching and overlay, including some widening                                    | 0.39            | \$ 108,000     | Grant/ TIB, Local City Funds                      |
| 18   | 2021 | Sidewalk Extensions & Bike Lanes                   | N/A                 | N/A  | Sidewalk extensions and roadway widening to add bike lines                       | N/A             | \$ 440,000     | Grant Funds                                       |

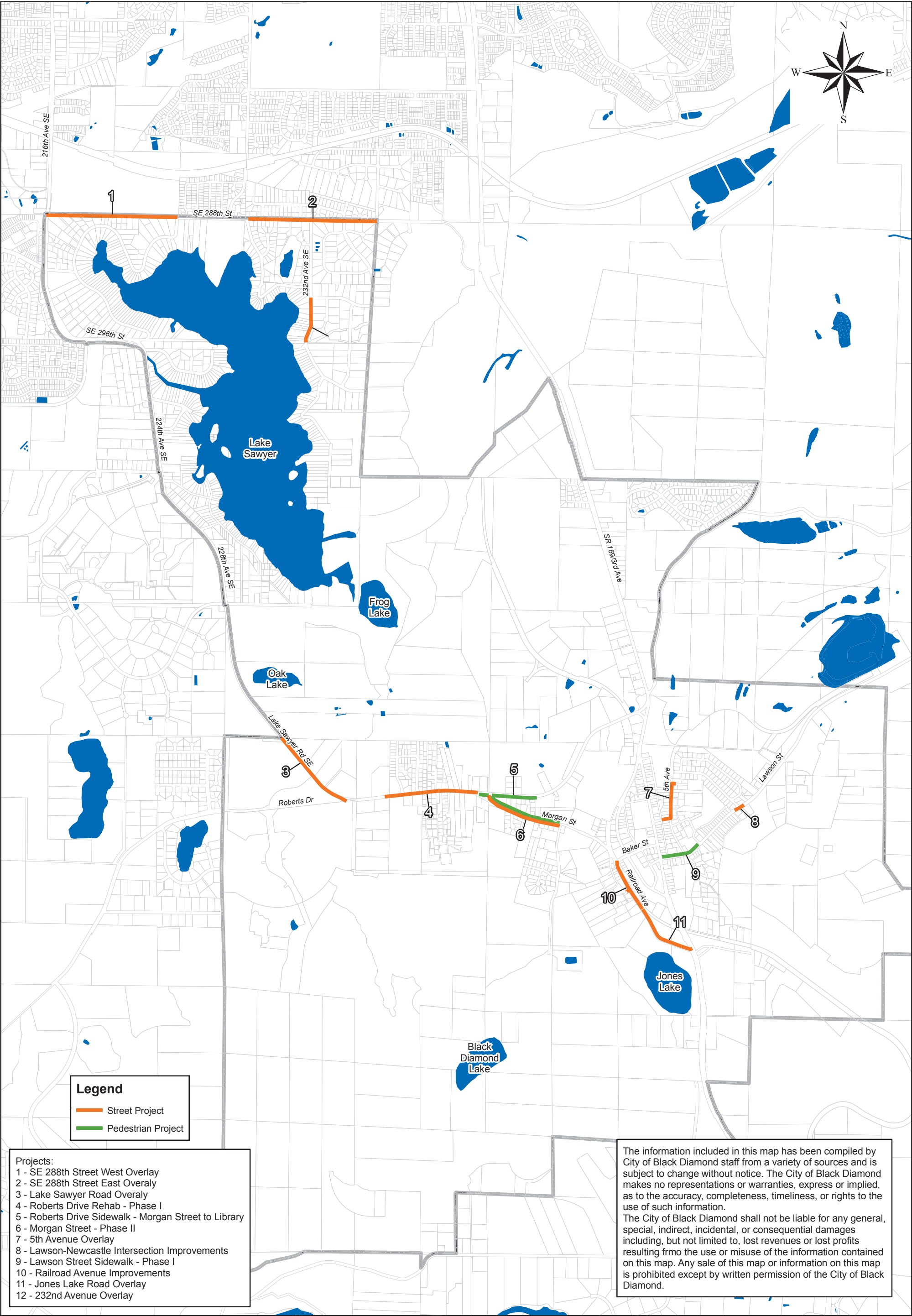
2017-2022 SIX YEAR TRANSPORTATION IMPROVEMENT PROGRAM  
EXHIBIT "A"

| Rank                      | Year | Improvement  | From               | To          | Type of Improvement                                | Length<br>in Miles | Estimated<br>Cost    | Funding                         |
|---------------------------|------|--|--------------------|-------------|--|--------------------|----------------------|---------------------------------|
| 19                        | 2021 | Ravensdale / 169<br>intersection                   | N/A                | N/A         | Intersection realignment &<br>signal or roundabout |                    | \$ 8,000,000         | Developer Funded &<br>grant     |
| 20                        | 2021 | Intersection Roberts<br>Drive & Annexation<br>Road | N/A                | N/A         | New roundabout                                     | N/A                | \$ 1,000,000         | Developer Funded                |
| 21                        | 2022 | Diamond Glen<br>Neighborhood<br>Improvements       | N/A                | N/A         | Patching, crack sealing, and<br>overlay            | 0.26               | \$ 135,000           | Grant/ TIB, Local<br>City Funds |
| 22                        | 2022 | Morgan Creek<br>Neighborhood Roads<br>Preservation | N/A                | N/A         | Seal Coat  | 1.19               | \$ 107,000           | Local City Funds                |
| 23                        | 2022 | Lawson Street Ph. II                               | HL Botts Dr.<br>SE | City Limits | Chip sealing, crack sealing                        | 0.41               | \$ 45,000            | Grant/ TIB, Local<br>City Funds |
| 24                        | 2022 | Intersection 216th<br>Ave SE & SE 288th<br>Street  | N/A                | N/A         | Signalization or Roundabout                        | N/A                | \$ 1,400,000         | Developer funded                |
| <b>TOTAL ALL PROJECTS</b> |      |  |                    |             |  |                    | <b>\$ 33,143,000</b> |                                 |



Author: Scott Hanis  
Revised: June 3, 2016

# 2017-2022 Transportation Improvement Program



Author: Scott Hanis  
Revised: June 3, 2016

In Process & Completed Projects  
Last 6 Years

Black Diamond City Council Growth Management, Land Use, and Community Services Committee,

The Citizens' Technical Action Team (TAT) has completed its review of the proposed Black Diamond 6-Yr 2017-2022 Transportation Improvement Plan (TIP) to be the subject of a Public Hearing at this coming Thursday's Council Meeting.

Our general observation is that all the big-ticket items listed simply have moved to the right—no surprise here as Oakpointe (nee YarrowBay) was in relative stasis for a while until it found investors to allow them to better move forward.

***Yes. No development yet, No Impact, No mitigation.***

Comments we have made on previous TIPs (2012, 2013, & 2014) largely would apply here, e.g., attached is what we submitted for the 2014 TIP Public Hearing. The only big difference we can see in the current TIP is the omission of the Rock Creek Bridge (Is that because work has already started and, therefore, it is no longer part of the long-term plan??).

***Yes. This project is funded and in progress. No further planning is necessary.***

TAT has decided to not provide Oral Testimony at this year's TIP Public Hearing, nor submit any Written Comments, as there are no new significant comments we could put forth that we haven't already made repeatedly in several annual iterations of the 6-Yr TIP (e.g., we remain firm in that the Master Developer should be funding all its required mitigation without the help of State Grants--which all the people pay for through with their taxes. Yes, we understand the City is obligated to "make a good faith effort" in seeking grants to help defray the Master Developer's costs. However, "Good faith" means you try and, if you fail, so be it.)

***It is in the City's best interest to partner and broker a long term capacity solution for our major Roberts Drive and Ravensdale intersections. The City has existing deficiencies (and therefore responsibilities) at these intersections. The City has a very good deal in the development agreement as we have to apply for grants but do not have to come up with the funds for our share of the existing deficiency.***

***If the MPD permit expires and the long term fix is not yet complete, the City will have to figure out how to fund the project. There is a current opportunity to leverage developer funds for the long term fix.***

***It is apparent that these comments are not related to what is best for handling traffic or for citizens of Black Diamond but rather just an anti Oakpointe perspective.***

We do have a concern about transparency. The 6-Yr Capital Improvement Plan (CIP) is trailing the 6-yr TIP and is not expected to be released to the Public until early July. In the past we have testified and submitted Written Comments on both. In fact, the former (CIP) has informed us and the Public as to the breakout of Grant monies vs. other sources. Such a breakout is not available in the latter (TIP). Consequently, this year, we can only guess at the level of Grant monies contemplated based on past CIPs. For example, in the attached (TAT Written Comments from 2014), we stated the following and have no reason to believe anything has significantly changed:

***A couple of points:***

- ***The CIP up date is now on a 2 year schedule and the 6 yr TIP is annual. There is no requirement that one document be completed before the other. There isn't a***

*requirement that they even be the same. Priorities change; planning documents change. There is not requirement that the City apply for a grant*

- The 6 year TIP provides a project list and a general priority and identifies the basic project types in the category of Safety, Maintenance, Pedestrian and Capacity. We are following the basic format the WSDOT gives us. This process is not a budgeting and financing feasibility exercise.*
- What “transparency” issue ?!? This is an open public process. Just more continued attacks on staff.*

“...in looking at the proposed 2015-2020 Capital Improvement Plan (CIP)--dated May 23, 2014--42% (\$7.7358M / \$18.595) of needed funding for all projects is made up of Grants! Another element of risk is that nearly 64% (\$4.935M/\$7.7358M) of that Grant money is back-ended into the 2nd half of the 6-Yr '15-'20 CIP.”

*One key issue that keeps getting misunderstood is the difference between a capacity adding project and a maintenance project and how it relates to risk.*

*MAINTENANCE: If we over estimate (as we usually do) the amount of grants that we will receive, the City is not harmed. We want to pull in as much preservation grant funding and upgrade funding as possible. If we always guess short as to the amount of projects that we can get grants for, the City would be harmed as we limit our opportunity.*

*CAPACITY: In Black Diamond we have only shown grants for capacity adding projects where we have had existing deficiency. The small percentage of grant funding for our problem intersections is entirely realistic and probable. The developer is funding the overwhelming vast majority of the capacity adding project needed for the City.*

*Most other Cities have a much larger grant percentage of their capacity adding projects than Black Diamond. They typically do this to help keep their traffic impact fees reasonable. They do run the risk of not meeting concurrency requirements if they can't keep up with their Level of service. This is not a risk in Black Diamond. By the development agreement, the developer must plan for, design and construct the capacity adding projects as identified in the approval process.*

Please direct any questions to the undersigned.

***No Questions.***

Thank you.

Peter Rimbos  
Leader and Transportation Focal  
Citizens' Technical Action Team  
[primbos@comcast.net](mailto:primbos@comcast.net)<<mailto:primbos@comcast.net>>

## Notes of public comments from June 2<sup>nd</sup> public hearing on the 2017 – 2022 6 Year Transportation Improvement Plan

**Kristin Bryant:** Would like to have more information about the projects as the general descriptions make it difficult to make substantive comments.

Would like to see a break down of the funding sources.

Would like another chance to make comments.

**Brian Derdowski:** The transportation Planning needs to be consistent/ integrated with the comprehensive plan and with land use.

**Morgan Franz :** The 2 intersections shown for improvement Roberts Drive and Ravensdale with SR 169 need to be further apart as they interfere with each other.

**Judy Carrier:** There is a problem on the website. Need more information. There is a conflict on the maps.