

### CITY OF BLACK DIAMOND

# February 15, 2016 Special Meeting and Budget/Finance/Administration Council Committee Agenda – REVISED 02/12/16

25510 Lawson St., Black Diamond, Washington

### 6:30 P.M. – CALL TO ORDER, FLAG SALUTE, ROLL CALL

This committee's work scope includes: financial issues of the City, including the annual and long term and capital budgets and plans including but not limited to revenues and expenditures, sales of bonds, general fiscal and financial conditions, voucher approval, rates and fees, audit and operations of the City, including but not limited to, facilities and properties computerization, periodic budget and financial reports.

Approval of Minutes: February 8, 2016

### ITEMS OF DISCUSSION:

- 1) Public Comment and discussion related to any of the topics in this committee's scope are welcome.
- 2) Public Comment and discussion on financial policies.
- 3) Public Comment and discussion on Vouchers.
- 4) Confirm next meeting and discuss possible agenda items of this Council Committee.

### **ADJOURNMENT:**

# MEETING MINUTES: BUDGET/FINANCE/ADMINISTRATION COUNCIL COMMITTEE 6:30 pm Monday, February 8, 2016 Council Chambers

### SPECIAL MEETING

Pursuant to RULES AND PROCEDURE OF THE CITY COUNCIL OF THE CITY OF BLACK DIAMOND, WASHING-TON as amended by Resolution 16-1069 January 21,2006; Section 18. This Budget/Finance/Administration Council Committee is also noticed as a Black Diamond City Council Special Meeting whose agenda is limited to the committee business. In this meeting only the rules and procedures applicable to committees apply and not those applicable to the full council meetings. No final action will be taken.

### Scope of this Committee is:

Discussion of the financial issues of the City, including the annual and long term and capital budgets and plans including but not limited to revenues and expenditures, sales of bonds, general fiscal and financial conditions, voucher approval, rates and fees, audit and operations of the City, including but not limited to, facilities and properties computerization, periodic budget and financial reports. Discussion of any ordinances or resolutions that are referred to this Council Committee. No final action will be taken.

Call to Order: 6:30 pm

Flag Salute:

Roll Call:

Chair Brian Weber here Erika Morgan here, accepted vice Chair for this meeting, also taking notes

Janie Edelman absent

Approve Minutes: None. This is our first meeting

No staff present

Chair Weber read out several emails as to process see end of minuets

Agenda:

# 1) Public Comment and discussion related to any of the topics in this committee's scope are welcome.

<u>Cindy Wheeler:</u> She likes the process of these council committee meetings, more public input opportunities, more openness, at a time and place more available to the public. Her specific points of interest for this meeting:

- a. A fiscal analysis is needed for our city.
- b. Wants the city Attorney present for legal review of city actions. She sees the Att. as the risk assessor for the city, as well as for describing the legal impacts of city actions, and thus thinks actual presents at council meetings is financially prudent.
- c. Water quality improvement for Ginder Creek's engineering, was a granted project by DOE. Will there be additional DOE Grants paying for the actual project itself. Is the City accepting the Ginder Creek improvement as a developer contribution and mitigation for the impact their development will have upon the natural hydrologic systems of the BD land scape?

<u>Robbin Taylor:</u> Talked about the new Professional Union Contract and unknown but possible time constraints that there may be on when City Staff can be available to interact with the public and Council after the regular business hours.

### 2) Public input on financial policies by:

<u>Brian Derdowski</u> Budget analyzer, Government degree <u>Pete Kellerman</u> citizen

### Documents presented:

- a. Stormwater Capital Fund 410 from the 2016 prelim. budget one page
- b. City of BD Financial Management Policies per Resolution 08-560, updated for long term planning per Resolution 13-866 from the 2016 preliminary budget document.
- c. WHEREAS page Resolution 08-560
- d. WHEREAS page Resolution 13-866

They presented the above documents which are included and explained their impact. They explained how the Annual Expenditure must be consistent with the City Capital Improvement Plan, and how the CIP must then be consistent with the City Comprehensive Plan.

There is need to establish a Level Of Service for each department and include the parameters for expansion that will be required by forthcoming development.

### Additional documents presented for comparison:

- e. Budget Calendar and development process, City Maple Valley
- f. Budget Calendar and procedure policy document City Enumclaw

<u>Cindy Wheeler</u>: financial management expects public involvement, to deal with real facts, transparency in the financial realm is a State mandate.

<u>Robbin Taylor</u>: past practice, CIP priority list is conducted at a workstudy, MDRT expenses are paid for by pass through of funds from the developer. These funds do however pass through the City Accounting.

<u>Councilmember Morgan:</u> Noted that there were detailed materials being handed out, and that citizens seeing these materials might have further comment upon reviewing them. Additional written comment will be accepted for this meeting and will become part of these minutes until the packet for the next meeting of the Finance Committee is being prepared and at that time will become packet material for that next meeting of this Committee.

### 3) Review of Vouchers,

As an informational exercise, we went through the voucher page from the Consent agenda of the January 21, 2016 meeting. Observations made:

- 1. What budget item did expenditure come from
- 2. Department number
- 3. Fund number
- 4. Transmit as a data base / so could a sort be performed within the system that would allow tracking of expenditures and income to particular departments? line items?
  - 5. Council may prefer a different listing to understand flow of money

- 6. Vouchers will be approved as a part of the consent agenda, we do not know if they were approved by any Public representative since our Mayor discontinued the old Council Committees
- 7. Public will prepare a draft of what we will need to have in information to approve the spending and allocation of city funds in the future.

### 4) Set next meeting and agenda of this Council Committee.

Per email from Mayor, vouchers are available the Wednesday of the week before the next Council meeting, the mayor also said vouchers are online. (This would be Feb 10 for the Feb 18th meeting.)

# Our next Finance Meeting will be Monday, February 15, 2016 at 6:30 in the Council Chambers.

List of possible future agenda items:

### **Review of vouchers**

### **City Financial Policy discussion**

### **Review of prior meeting minutes**

**Animal Control Contract** 

Review Recycle agreement

Salary Schedule - Seth Boettcher

update fiscal analysis of MPD, assumption ordinance financial impact on BD and its water fund

Budget Control feedback mechanism communication with council

Mayor and Departments held accountable with the line-item

Format and timing of the voucher pages

### Tasks assigned:

Public will be reviewing the materials presented at this meeting.

### list of questions for Mayor Benson:

- 1. Are the vouchers approved by a public representative outside of a budget committee meeting?
- 2. Is the City accepting the Ginder Creek improvement as a developer contribution and mitigation for the impact their development will have upon the natural hydrologic systems of the BD land scape?

Meeting closed 8:00 pm

emails received from Mayor Benson today regarding finance committee and staff contact.:

**MEETING MINUTES -**

### **Stormwater Capital Fund 410**

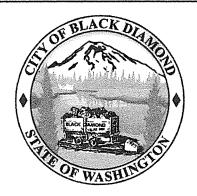
Stormwater capital funds provide the City with stormwater improvement projects. The City has been fortunate to receive Department of Ecology grants in recent years.

	410 Stormwater Capital Projects Fund	Actual 2013	Actual 2014	Budget 2015	Thru July 2015	Budget 2016	Bdgt \$ Chg inc/(dec)	Bdgt % Chg inc/(dec)
	REVENUE							
1	Grant Matching		60,000					
2	Stormwater DOE Grants	•		30,000	143,791	50,000	20,000	67%
3	Department of Ecology Grant	113,171						
4	Subtotal Revenue	113,171	60,000	30,000	143,791	50,000	20,000	67%
5	Beg Cash & Investments	(53,014)			20,528			
6	Total Storm Capital Sources	60,156	60,000	30,000	164,319	50,000	20,000	67%

	410 Stormwater Capital Projects Fund	Actual 2013	Actual 2014	Budget 2015	Thru July 2015	Budget 2016	Bdgt \$ Chg inc/(dec)	Bdgt % Chg inc/(dec)
7	EXPENDITURES							
8	Stormwtr Pond Design & Misc		34,446		59,714			
9	Stormwater Improvements	36,805		30,000	44,974	50,000	20,000	67%
10	Street Sweeping	23,351						
11	Subtotal Expenditures	60,156	34,446	30,000	104,688	50,000	20,000	67%
12	Ending Cash & Investments		25,554	4	59,631		•	
13	Total Storm Capital Uses	60,156	60,000	30,000	164,319	50,000	20,000	67%



Contech Training - Storm Filter Maintenance



### City of Black Diamond

### **Financial Management Policies**

### Per Resolution 08-560

### **Updated for Long Term Planning Per Resolution 13-866**

### **Background and Purpose**

Financial policies provide guidelines for City of Black Diamond's leaders to ensure sound decision-making that safeguards core services while moving the community forward to achieve its vision. Good financial management ensures the City is able to withstand economic fluctuations, maintain focus on the entire financial picture, and adjust to the changing service needs of the community of Black Diamond.

This policy incorporates past financial practices in defining the current policies to be used by the City to meet its obligations and operate in a financially prudent manner. These policies have been established to provide general fiscal guidelines and are intended to provide sound direction in the management of the City's financial affairs.

### **Operating Budget Policies**

General budget policies ensure service levels are reasonable and attainable and that budget documents detailing revenues and expenditures accurately reflect Council and community goals. The City of Black Diamond budget procedures are in compliance with the Revised Code of Washington, Chapter 35A.33. The City budgets annually on the calendar year beginning January 1<sup>st</sup> and ending December 31<sup>st</sup>. The City Council shall adopt the budget by Ordinance at the fund level. Amendments to the budget that change fund totals will be adopted by the Council through an Ordinance, which is usually done mid-year and year-end.

### Citizen Involvement

Citizen involvement shall be encouraged in the budget decision-making process through public hearings and study sessions.

### **Service Level Determinations**

The City Council will establish municipal service levels and priorities for the upcoming year to guide staff in developing goals, objectives and budget proposals.

### **Conservative Budgeting**

The City will use a conservative budgeting approach and accepted analytical techniques including trending, per capita estimates of intergovernmental revenue and sales and property tax estimates based on prior year revenues adjusted for reasonable known growth factors. All positions will be budgeted for a full year.



# Long Term Financial Planning What is have been

Long-term financial planning is the process of aligning financial capacity with long-term service objectives. Financial forecasting is the process of projecting revenues and expenditures over a long-term period, using assumptions about economic conditions, future spending scenarios, and other salient variables.

The City shall, utilizing best available, cost-effective practices, engage in collaborative long-term financial planning as part of its overall budget process. To provide insight into future financial planning, such long-term financial planning should combine financial forecasting and analysis with a strategic operational perspective. The overall goals of long-term financial planning\* are to:

- 1. <u>Balance-Budgets</u>: Recognize the long-term impacts of today's decisions, setting the stage for balanced budgets in successive years by avoiding temporary solutions.
- 2. <u>Reduce Conflict During Budgeting</u>: Organize financial planning around a consensus-based set of service and financial goals, which sets boundaries on the budget process and creates an understanding of budget priorities.
- 3. <u>Manage Growth</u>: Optimize the City's ability to sustain operations and support service levels through a financial strategy that balances the needs of new and existing residents.
- 4. <u>Stabilize Rates</u>: Identify potential peaks and valleys in future revenues and expenses, allowing the City to take countervailing action ahead of time.
- 5. <u>Provide Planned Services</u>: Provide a process for making decisions about the level of service that government will provide over a multi-year period.

\*Note: See, Government Finance Officers Association, Long-Term Financial Planning for Governments, www.gfoa.org/ltfp - ltfp@gfoa.org.

### **Maintenance of Facilities and Equipment**

Adequate maintenance and replacement of the City's facilities, equipment and technology will be provided for in either the operating or capital budget. As practicable, these expenses will be forecasted in an equipment replacement fund in the operating budget.

### **Sustainable Revenue Sources**

Ongoing operating program costs will not exceed the amount of ongoing revenue to finance those costs. The ongoing revenue will be identified along with new program costs. Cash balances in excess of the amount required to maintain strategic reserves will be used to fund one-time or non-recurring costs. In the event a fund has an emergency or economic downturn, resources from reserves may be used provided that they are replaced with in the next five years.

# Cost Recovery full Recovery

All taxpayers should not pay for a service that benefits only certain individuals. Therefore, fees will be established where possible to recover costs of such services or programs. Fees for services will be reviewed and adjusted as necessary and at least once a year. Based on Council direction, general taxpayer revenues may be used to subsidize all or a portion of the cost of services.

### **Fund Balance Reserve Policies**

Adequate fund balance and reserve levels help mitigate short-term emergencies and the effect of fluctuations in the economy, as well as assist in the financial strength of the City's bond ratings.

# Operating Fund Balance Reserves - Ending fund balance

The City's goal is to achieve a 10% reserve of anticipated expenditures in the General Fund Balance over the next five years or more. The reserve will be used to meet seasonal cash flow demands, provide a financial cushion in an economic downturn and meet emergency needs. In the event that the fund balance falls below that amount, the City will work to restore the balance with cost reductions, rate increases and other measures within five fiscal years.

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Contingency Reserve Fund a Separate fund = Rainy day fund

A Contingency Reserve Fund may also be maintained in accordance with state law (RCW 35.A.33.145) to meet any municipal extent that could have not been reasonably known at the time of adopting the annual budget. The target balance may be consistent with state law at \$.375 per \$1,000 of assessed valuation.

### **Utility Operating Policies** -

City utilities are enterprise funds and therefore need to maintain a revenue and expense structure that allows them to be self-supporting with adequate revenue that pays for maintenance, operations, debt service and capital costs. Adequate reserves, rate analyses and budgetary policies steer the utilities toward ongoing self-sufficiency.

### **Utility Rates and Fees**

As enterprise funds, all utilities will be self-supporting through rates, connection charges and other fees. Whenever practical, smaller utility increases will be considered more frequently, to avoid large jump in rate payer bills. Revenue will pay maintenance, operation, debt service and provide funds for capital repairs and improvements. Rates and fees will be reviewed at least biennially and adjusted to adequately reflect the cost of services. Every five years a detailed rate analysis will take place to ensure financial solvency of the utilities.

Utility Fund Reserves - this is diff then a contingency fund.

All utilities will be operated in a manner to ensure an ending annual reserved fund balance in an amount equal to 90 days of annual operational appropriations. In the event that the fund balance falls below that amount or a new utility is formed, the City will work to restore the balance to that level with cost reductions, rate increases and other measures within five fiscal years. The City may use reserves to "smooth" rate increases over a period of years and avoid large jumps in ratepayer bills.

### **Debt Management Policies**

The City will maintain adequate available debt capacity to ensure funding for major, high priority projects.

The City of Black Diamond is an infrequent issuer of debt. Debt is primarily used to finance large capital investments. Various state laws limit the City's debt capacity. General obligation debt, backed by the full faith and credit of the City, is limited to 2.5% of the value of all taxable property within the City. That percentage includes councilmatic or non-voted debt (1.5% of property values), and Local Option Capital Asset Lending – a financing contract with the Office of the State Treasurer (39.94 RCW). Revenue bonds rely on a funding source, such as utility revenues, for debt repayment.

Interfund Loans - List of debt Summary

The City will use interfund borrowing when such borrowing is cost effective, thereby eliminating the administrative cost of borrowing when adequate funds are available internally within the City's own resources. The City will not charge interest for such interfund loans that are repaid within six months. For loans beyond six months, the City will set a reasonable timeline for repayment of between one and five years and use the State's Local Government Investment Pool (LGIP) rate.

Interfund loans are permitted to cover cash flow for capital projects, where federal or state grants are approved, but there is a timing issue between city expenditures and the actual reimbursement by the granting agencies. Interfund loans shall be approved by Council with a resolution.

### Bond Rating

The City will strive to obtain the best bond rating possible to produce the lowest possible interest rate on each bond sale.

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### **Cash Management and Investment Policies**

At any one time the City may have several million dollars in various funds that are not needed until some point in the future for operations, capital purchases or the repayment of debt. By placing these revenues in State's Local Government Investment Pool (LGIP) until the funds are needed, the City is able to earn interest that in turn serves as a revenue source to reduce costs to the community. Cash and investment policies reduce the City's investment risk.

complete List of all cash accounts - where deposited.

Cash Sufficiency - man agement - Cash flow

The City will at all times maintain sufficient cash on hand to meet reasonably expected expenditures for the operating period.

### **Investment Goals**

The City's idle cash will be invested on a continuous basis to maximize income. Priority will be given to legality of investment practices, the safety of the asset, followed by liquidity in case a need arises where the City needs access to the funds, followed by yield or return.

### **Allocation of Investment Income**

Where permitted, the City will pool its cash resources for investment purposes. Investment income will be reallocated to the participating funds as much as practical.

### **Alternative Financing Schemes and Derivative Products**

The City of Black Diamond shall not utilize alternative financing schemes or derivative products to avoid restrictions imposed by law or to utilize tax loop holes.

### **Capital Projects and Planning Policies**

The City of Black Diamond owns considerable assets in roads, a sewer system, water system, storm water system, parks, buildings, equipment and other capital. The preservation, maintenance and future improvement of these facilities are a primary responsibility of the City. Capital items are defined as those projects and purchases costing more than \$5,000 and lasting three or more years.

Capital Improvement Plan - 15 Budget consistant Elege CIP

A Capital Improvement Program (CIP) is a flexible, multi-year plan containing the City's planned capital improvement projects and the recommended financing methods for funding projects. All funds and departments are brought together in a single consolidated plan for an overall view of the City's capital improvement needs. The plan includes the capital facilities element of the City of Black Diamond Comprehensive Plan required by the Growth Management Act and other capital projects that may not fit into the capital facilities category.

Capital projects typically apply to: 1) one-time costs for acquisition, construction, improvement, replacement or renovation of land, structures and major equipment; 2) expenditures which take place over two or more years; 3) funding with debt because of significant costs to be shared by current and future beneficiaries; and 4) systematic acquisition or repair and maintenance over an extended period of time.

### Capital Improvement Plan (CIP) Participation

Citizen participation in the Capital Improvement Program is a priority for the City. Among the activities which shall be conducted to address the need are the following:

a) The Capital Improvement Plan shall be provided to the City Council in a timely manner to allow time for the Council members to review the proposal with constituents before it is considered for adoption.

- b) Council study sessions on the Capital Improvement Plan will occur during the budget deliberations and shall be open to the public and advertised sufficiently in advance of the meetings to allow for the attendance of interested citizens.
- c) Prior to the adoption of the budget and Capital Improvement Plan, the City Council shall hold noticed public hearings to provide opportunities for citizens to express their opinions on the proposed plan.

All projects included in the Capital Improvement Plan shall be consistent with the City's Comprehensive Plan.

Internal Consistency - annual Expenditure consistant & CIP &

The CIP will be consistent with the <u>Capital Facilities Element of the Comprehensive Plan covering transportation</u>, water, wastewater, stormwater, parks, recreation and general government facilities.

CIP must be consistant ?

**Funding Sources** 

City staff will analyze funding sources for all proposed capital improvement projects, including grant opportunities. Under Washington law, the City can only expend revenues from the Real Estate Excise Tax (REET) for capital items. Real estate excise tax of one-quarter of one percent on the sale of real property is currently dedicated to general government capital improvements and a second one-quarter of one percent is allocated to public works projects. Both allocations may be changed by the Council. These designated revenues are collected in the Special Revenue Funds and then transferred to the appropriate funds for expenditures of debt service or capital projects as budgeted. Each REET fund has established a targeted reserve of \$200,000 to \$250,000 to cover an emergency or economic downturn.

a handle on the grants & use of them Relationship between Operating Budget and Capital Improvement Plan

The Capital Improvement Plan, as distinguished from the Operating Budget, is a multi-year financial plan for the acquisition, expansion, or rehabilitation of infrastructure, capital assets, or productive capacity of City services. Only those projects scheduled during the first year of the plan are adopted as part of the City's annual budget. Additionally, projects to be funded by bonds or "alternative funding" are budgeted when the funding is secured.

**Accounting, Financial Reporting and Auditing Policies** 

Cash accounting (fund level - line items)
The City was incorporated in 1959, and operates under the laws of the State of Washington applicable to a Non-Charter code City classification adopted in 1990 with a Mayor-Council form of government. The City is a general-purpose governmental entity that provides general government services including law enforcement, fire, street improvement, parks and general administrative services. In addition the City owns and operates a water, sewer and drainage system.

### **Accounting and Budgeting System**

The City of Black Diamond will establish and maintain a high standard of accounting practices. Accounting and budgeting systems will at all times conform to the State of Washington Budgeting Accounting Reporting System (BARS) and federal and state regulations. Cities with populations under 25,000 are classified as category 2 cities and use the allowed accounting. The accounting is single-entry, cash basis accounting, which is a departure from generally accepted accounting principles (GAAP). The city uses the revenue and expenditure classifications contained in the Budgeting, Accounting and Reporting System (BARS) manual. The manual is prescribed by the State Auditor's Office under the authority of Washington State Law, Chapter 43.09 RCW.

### Financial Reporting -

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**Reporting frequency** –Monthly budget and actual reports are distributed to all departments. Quarterly reports, as a minimum frequency, are presented to the City Council.

Cash - accrual

Moving money from fund to fund

### RESOLUTION NO. 08-560

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF BLACK DIAMOND, KING COUNTY, WASHINGTON ADOPTING A SET OF FISCAL MANAGEMENT POLICIES FOR 2009 TO ENSURE THE MOST EFFICIENT USE OF RESOURCES AND TO MEET ACCOUNTING AND AUDITING RULES

WHEREAS, written financial guidelines contribute to sound decision-making that safeguards core services and helps the City withstand economic fluctuations, maintain focus on the entire financial picture, and adjust to the changing needs of the community; and

WHEREAS, the 2009 Financial Management Policies define practices that will be used by the City to meet its obligations and operate in a financially prudent manner; and

WHEREAS, adoption of these Guidelines will assist City staff and elected officials in evaluating whether individual budget decisions accurately reflect overall goals of the City Council and the community at large. Now, therefore,

BE IT RESOLVED that the City of Black Diamond hereby adopts the 2009 Fiscal Management Policics, a copy of which is adopted by reference to this Resolution.

ADOPTED by the City Council at an open public meeting held on the 4<sup>th</sup> day of December, 2008.

Howard Botts, Mayor

Attest:

Brenda I Streemy City Clerk

# CITY OF BLACK DIAMOND WASHINGTON

**RESOLUTION NO. 13-866** 

A RESOLUTION OF THE CITY OF BLACK DIAMOND, WASHINGTON, AMENDING THE FINANCIAL MANAGEMENT POLICIES, PROVIDING FOR LONGTERM FINANCIAL PLANNING

WHEREAS, the City Council has, pursuant to Resolution No. 08-560, adopted written financial management policies to define the practices that will be used by the City to meet its financial obligations and operate in a financially prudent manner; and

WHEREAS, the Financial Management Policies assist City staff and elected officials in evaluating whether individual budget decisions reflect the overall goals of the City Council and community at large; and

WHEREAS, the City Council desires to amend the current Financial Management Policies to include long-term financial planning focusing on financial sustainability and resiliency by supporting a financial planning process that that assesses the long-term financial implications of current and proposed operating and capital budgets, financial policies, and service policies, including emergency services, utility service, and land use services;

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF BLACK DIAMOND, WASHINGTON, DOES RESOLVE AS FOLLOWS:

Section 1. Amendment of Financial Management Policies. The City of Black Diamond Financial Management Policies adopted pursuant to Resolution No. 08-560 are hereby amended by the addition of the following, to be inserted in to the "Operating Budget Policies" section following the paragraph entitled "Conservative Budgeting":

### Long Term Financial Planning

Long-term financial planning is the process of aligning financial capacity with long-term service objectives. Financial forecasting is the process of projecting revenues and expenditures over a long-term period, using assumptions about economic conditions, future spending scenarios, and other salient variables.

The City shall, utilizing best available, cost-effective practices, engage in collaborative long-term

financial planning as part of its overall budget process. To provide insight into future financial planning, such long-term financial planning should combine financial forecasting and analysis with a strategic operational perspective. The overall goals of long-term financial planning\* are to:

- 1. <u>Balance-Budgets</u>: Recognize the long-term impacts of today's decisions, setting the stage for balanced budgets in successive years by avoiding temporary solutions.
- Reduce Conflict During Budgeting: Organize financial planning around a consensus-based set of service and financial goals, which sets boundaries on the budget process and creates an understanding of budget priorities.
- 3. <u>Manage Growth</u>: Optimize the City's ability to sustain operations and support service levels through a financial strategy that balances the needs of new and existing residents.
- 4. <u>Stabilize Rates:</u> Identify potential peaks and valleys in future revenues and expenses, allowing the City to take countervailing action ahead of time.
- 5. <u>Provide Planned Services</u>: Provide a process for making decisions about the level of service that government will provide over a multi-year period.

\*Note: See, Government Finance Officers Association, Long-Term Financial Planning for Governments, www.gfoa.org/ltfp - ltfp@gfoa.org.

PASSED BY THE CITY COUNCIL AT A REGULAR MEETING THEREOF ON THE DAY OF UNIT, 2013.

CITY OF BLACK DIAMOND

Rebecca Olness, Mayor

ATTEST/AUTHENTICATED:

Brenda Martinez, City Clerk

Approved as to form:

Chris Bacha, Kenyon Disend, PLLC City Attorney

### 2016 Budget Calendar

Dates	Council	
5/11/2015	Study	Adoption of Six Year Transportation Improvement Program
7/17/2015		Funding Notification Letters to Community Service Agencies
8/3/2015		Distribution of Budget Worksheets to Departments
8/17-9/7/2015		Department Budget Presentations to City Manager
8/28/2015		Receipt of Funding Requests from Community Service Agencies
9/7/2015		Return of Budget Worksheets from Departments
9/7-18/2015		Finance Department Presents Preliminary Budget to City Manager
9/14/2015	Regular	Presentation of 2015 2nd Quarter Financial Report
9/28/2015	Regular	Presentation of 2016 Revenue Projections and Budget Drivers
10/12/2015	Regular	Discussion of Six-Year Capital Improvement Program
10/26/2015		Delivery of 2016 Preliminary Budget to Council
11/2/2015	Special	Presentation of 2015 3rd Quarter Financial Report Review of the 2016 Preliminary Budget Review of 2016 Preliminary Property Tax Levy
11/9/2015	Regular	Public Hearing on 2016 Revenue Sources & Budget Continued Review of 2016 Preliminary Budget
11/16/2015	Special	Continued Review of 2016 Preliminary Budget
11/23/2015	Regular	Adoption of 2016 Property Tax Levy Continued Review of 2016 Preliminary Budget
12/7/2015	Special	Finalization of Changes to and Adoption of 2016 Preliminary Budget
12/14/2015	Regular	(if needed) Adoption of 2016 Budget
3/14/2016	Regular	Presentation of 2015 Year-End Financial Report
4/11/2016	Regular	Adoption of 2015 Fund Balance and Carryforward Budget Amendment

### How the Budget is Organized

The budget document is organized into three major chapters, supplemented with three supporting chapters including the appendices. The major chapters are:

Revenue Budget provides historical and budgeted information on all City revenue identified both by source (e.g. taxes, fees, etc.) and by fund (e.g. General Fund, Special Revenue Funds, etc.). An explanation of how each revenue source is derived and the basis upon which it is calculated is provided in the Revenue Narrative Descriptions section.

Operating Budget provides historical and budgeted information on the cost of providing daily services by budgetary department: City Council, City Manager, Community Development, Finance, Human Services, Parks and Recreation, Public Safety, and Public Works. Operating expenses are also incurred in the Drug Seizure, Transportation Benefit District and Bond Proceeds funds. The Proprietary Funds also are part of the Operating Budget section. The Proprietary Funds include expenditures for two Enterprise Funds: the Surface Water Management Fund and the Lake Wilderness Golf Course Fund and three Internal Service Funds; the Vehicle Rental Fund, the Central Service Fund, and the Unemployment Trust fund.

In the Operating Budget chapter, the information about each department begins with an overview. A narrative description of the department and its responsibilities is provided (including major accomplishments for the current year and goals and objectives for the budget year), followed in most cases by an organizational responsibility chart and a one-or two-page "snapshot" of the department. The snapshot provides a four-year picture of the department's staffing, expenditures (summarized), changes to the budget from the previous year, workload indicators, and performance indicators. Following these overviews, detailed expenditure budget data organized according to the Washington State Auditor's Office "object codes" is provided.

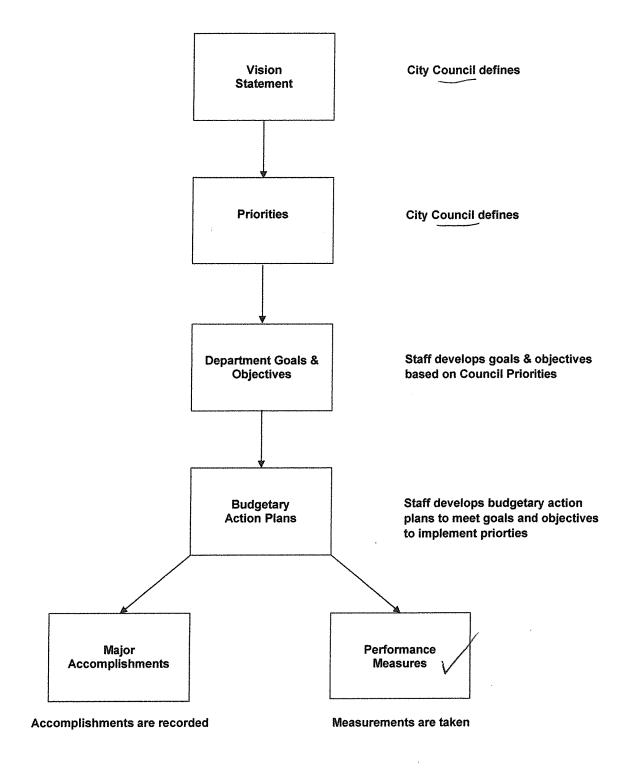
<u>Capital Budget</u> details the City's budget for capital improvements, not only for the budget year but also for the six-year period that begins with the budget year. The Capital Improvement Plan (CIP) is organized into five program areas: transportation, surface water management, parks and recreation, community facilities, and debt service. Each program includes one or more projects. For each project, a description or map is included along with historical costs and a six-year cost estimates. Also shown are the funding sources for each project that includes identified grants and any borrowing required to fund the project. The entire capital budget is funded with the sources identified.

To augment the information in the three major chapters highlighted above, the document also contains these supporting chapters:

The <u>Introduction</u> provides general information about the City and the budget development process. It also includes financial policies, budget summaries, program changes, city-wide performance measures, six-year forecasts, a debt forecast, and information on potential additional revenue sources.

The <u>Fund Summaries</u> chapter provides consolidated revenue, expenditure and fund balance information about the individual City's funds. The Fund Summaries provide summary financial information by fund. In some funds the fund balances provide a cushion for financial stability. In other funds the fund balances provide funding for future capital projects expenditures or for vehicle and computer equipment replacement.

The <u>Appendices</u> provide 10 years of information about City finances, property and sales taxes, private development activity, potential debt service and capacity, statistics, employee data, salaries and benefits, and a glossary.



### How the Budget is Developed

Developing the annual budget is an on-going process that begins almost as soon as the Final Budget for the prior year is printed.

### ACTUAL PRIOR YEAR FINANCIAL INFORMATION IN CURRENT YEAR BUDGET

For practical and budgetary purposes both governmental and proprietary funds use the modified accrual basis of accounting, with year-end adjustments for debt and capital outlay to convert the proprietary funds to full accrual. Because the City accrues revenues and expenditures, actual revenues and expenditures related to the preceding year are not available until almost two months after year-end. When the books for the preceding year are closed, the information is entered into the prior year column of the budget for the current year. The Final Budget includes adjusted beginning fund balances and any carry forward budget amounts from the preceding year as approved by City Council. These primarily relate to unspent capital projects.

### REGULAR PERFORMANCE MONITORING AND BUDGET AMENDMENTS

Throughout the year, budget performance is monitored to evaluate whether both revenues and expenses are on track with what the budget anticipated. The Finance Director provides monthly updates to the City Manager and the City Council, and makes quarterly presentations to the City Council. Amendments to the current year budget, if any, occur in conjunction with the quarterly updates to the City Council.

### **FUTURE YEAR PRIORITIES**

Each summer, the City Council holds an annual retreat at which performance against established goals and objectives is discussed, as well as identification of emerging priorities. The Council reaffirms or modifies its priorities. From those priorities, each department compiles updated goals and objectives.

### LONG-TERM PLANNING

The City periodically updates its Comprehensive Plan, which guides long-term investment in facilities and services. The Comprehensive Plan references the Transportation Improvement Plan (TIP) and the capital portion of the Parks, Recreation, Cultural and Human Services Plan which define the capital facility planning processes. The individual plans are updated each year, usually by September 1.

### **REVENUE FORECAST UPDATE**

Because the Finance Department is monitoring revenues and expenses on an on-going basis, minor adjustments to the financial forecast are made throughout the year. However, a concentrated effort is made in August of each year to fully update current year actual financial information together with projections for the coming six years. The update is done in consultation with the department directors, who assist with trend projections.

### **INITIAL PUBLIC HEARING**

Though by State law the City is required to conduct only one public hearing on the budget for the coming fiscal year, the City of Maple Valley conducts an additional hearing early in the budget process to solicit comments from the community service agencies that request funding about their priorities or needs.

### How the Budget is Developed, continued

### REVIEW OF PROGRAM CHANGES WITH CITY MANAGER

During August and September, the department directors draft program change proposals. The baseline forecast is projected by the Finance Department. The department directors review their current budget and analyze what adjustments may be needed in the coming year. Proposed changes are based either upon the priorities established by the City Council at its annual retreat or upon changes in workload. The department directors have individual meetings with the City Manager to review their proposals for the coming year. The City Manager then communicates his decisions on the requests to the Finance Department as to what to include in each department's budget. The City Manager may also add other program changes.

### REVIEW OF INITIAL RECOMMENDATIONS

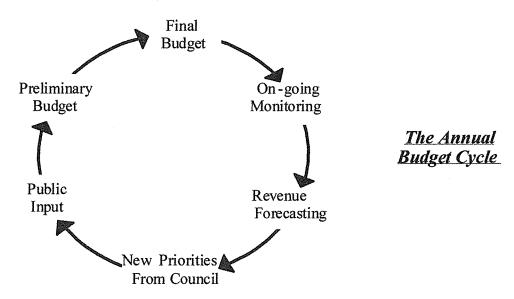
The City Manager reviews with the City Council the proposed changes to the baseline budget and proposed program changes for the coming year. The discussions involve both the coming year's operating budget and the six-year capital plan. Operating costs for each future capital project are identified by project in the "Capital Budget" section and included in the six year General Fund Forecast.

### PRESENTATION OF PRELIMINARY BUDGET

By November 1 of each year, the City Manager's Preliminary Budget is delivered to the City Council. By the time the budget is delivered, the contents have already been substantially reviewed by the City Council via study sessions held in the preceding months including: quarterly budget updates, TIP development, revenue forecast update, and the initial review of program change recommendations for the coming fiscal year.

### **COUNCIL ACTION**

The Council reviews the Preliminary Budget in November and holds a public hearing. By law, the Council is obligated to adopt a budget for the coming fiscal year by December 31 of the current year.



### Financial Policies

### 1.0 Financial Stability Policies

### 1.1 Operating Fund Reserves (Balanced Budget)

The Fund Balance of operating funds will be budgeted at least at 16.7% of anticipated operating expenditures for the year. This policy is designed to meet seasonal cash flow, provide a financial cushion, meet emergency needs and provide funds for unforeseen opportunities. A balanced budget is obtained when this criterion is met in both the current budget and the six year forecast.

### 1.2 Equipment Replacement Funds

The City will maintain an adequately funded Vehicle Rental Fund and a Central Service Fund to replace vehicles and computer equipment at their scheduled replacement time. This policy is designed to provide funds to replace equipment as it wears out without creating financial stress or incurring debt.

### 1.3 Insurance Programs

The City will maintain an actuarially sound self insurance program for unemployment, will cover worker's compensation claims through the State's Department of Labor & Industries program, and will insure liability, automobile, and property risks through the Washington Cities Insurance Authority.

### 2.0 Operating Budget Policies

### 2.1 Council Priorities and Department Goals and Objectives

The City Council will update its priorities at its annual retreat each year. The staff will use these priorities to develop the following year's goals, objectives, and budget proposals.

### 2.2 Conservative Budgeting

The City will maintain a conservative budgeting philosophy. All new full time positions will be budgeted for a full year with no lapse factor recognized in the budget. It is a goal of the City Council to move towards a balanced budget, with expenses less than or equal to revenue, in order to live within our means.

### 2.3 Employee Compensation

The City will maintain a fair and equitable employee compensation program. The program will be competitive with the market to ensure the ability to attract well-qualified applicants for available positions and retain a competent level of staff.

### 2.4 Self Supporting Proprietary Funds

The City will maintain self supporting Proprietary Funds. Self-supporting means that user charges will be set to cover all operating costs plus provide sufficient funds to replace depreciable assets as needed.



# 2016 Budget Calendar Preliminary Budget Presentation

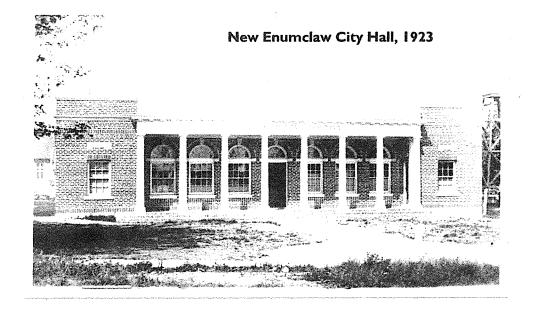
Scheduled	Tasks	Legal Deadlines,							
Week of Aug 24th	Meetings with Department Heads to review budget status and make required								
City Admin./Finance Dir.	adjustments.								
Monday September 28	Estimated revenues to Council	1 <sup>st</sup> Monday in							
Finance Director		October							
Wednesday, Sept 23	Send notice to newspaper of Public Hearing on revenue sources	Prior to voting on							
City Clerk	on October 26.	ordinance							
Send notice to newspaper of Property Tax Levy (with estimated a									
	Hearing dates (10/26, 11/9, 11/23), publish Wednesday Oc	ctober 7 & 14							
	Send notice to newspaper of Budget Workshop meeting	ng dates,							
	publish September 30 & October 7								
	Send notice to newspaper that Preliminary Budget is in Clerk's	Publish 1/week, 2							
	office, publish October 7 & 14	conseq wks no							
	,	later than 1 <sup>st</sup> 2							
		weeks in Nov							
Monday October 5	Preliminary Budget, including the Budget Message, filed with	1 <sup>st</sup> Monday in							
City Administrator	City Clerk	October							
Monday October 5	Preliminary Budget published and available to the public in	1 <sup>st</sup> Monday in							
Finance Director	Clerk's Office by 5:00 PM	October							
Monday October 19	Send notice to newspaper for Preliminary Budget Hearings	Publish 1/week, 2							
City Clerk	(11/9, 11/23), publish October 28 & November 4	conseq weeks							
Monday October 26	First Public Hearing on revenue sources,	Prior to voting on							
Council Meeting	including setting Property Tax Levy ordinance								
	First Reading of the Property Tax Levy Ordinance								
Wednesday October 14	Budget Review								
1 <sup>st</sup> Council Workshop 7pm	Proposed Agenda: City-wide Overview, Council, Administration, Finance, Legal, Police,								
	Municipal Court, Parks, Community Development.								
Wednesday October 21	Budget Review								
2 <sup>nd</sup> Council Workshop 7pm	Proposed Agenda: Senior/Youth Center, Pool, Debt Funds, General Fund Subsidies, Special Revenue Funds, Public Works								
Wednesday October 28	Budget Review –								
3 <sup>rd</sup> Council Workshop 7pm	Proposed Agenda: Public Works Cont'd, Internal Service Funds, Co	apital & Significant							
	Expenditures								
Wednesday November 4	Budget Review - Proposed Agenda; Citywide Summary, Review &								
4 <sup>th</sup> Council Workshop 7pm	Council Discussion								

**Formal Budget Adoption** 

Scheduled	Tasks	Legal Deadlines, Requirements
Monday November 9 Council Meeting	First Public Hearing on Preliminary Budget	1 <sup>st</sup> Monday in December
	<u>Second</u> Public Hearing on Property Tax Levy <u>Second</u> Reading of Property Tax Levy Ordinance	
Monday November 23 Council Meeting	<u>First</u> Reading of Budget Ordinance <u>Second</u> & Final Public Hearing on Preliminary Budget	November 30+
_	<u>Third</u> & Final Public Hearing on Property Tax Levy <u>Third</u> Reading/Adoption of Property Tax Levy Ordinance  (Due to King County Council & Assessor by November 30)	November 30
Monday December 14 Council Meeting	Second Reading/Adoption of Budget Ordinance	Prior to Year End

**Procedures for Adopting the Original Budget -** The City's budget process and the time limits under which the budget must be prepared are defined by the Revised Code of Washington (RCW) 35A.33.

Amending the Budget - The City Administrator has authorized the Finance Director to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of a fund must be approved by the City Council. When the City Council determines that it is in the best interest of the City to increase or decrease the appropriation for a particular fund, it may done so by ordinance approved by a simple majority.



### **Accounting and Budgeting Procedures**

### **Accounting**

Accounting records for the City are maintained in accordance with methods prescribed by the State Auditor under the authority of Washington state law, RCW Chapter 43.09.

### **Basis of Presentation - Fund Accounting**

The accounts of the City are organized on the basis of funds and departments. Each fund is a separate accounting entity with a self-balancing group of accounts. There are three broad fund categories. The preceding pages identify funds by departmental responsibility. The funds are identified by category on the following page.

### **Basis of Accounting**

Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of measurements made, regardless of the nature of the measurement.

The *accrual basis* of accounting recognizes transactions when they occur, regardless of the timing of related cash receipts and disbursements. Revenues are recognized when earned, if measurable and expenses are recognized when incurred, if measurable. "Expenses" are defined as "outflows or other using up of assets or incurrence of liabilities during the period that constitute the entity's ongoing major and central operations."

The *modified accrual* basis of accounting is the accrual basis adapted to the governmental fund-type measurement focus. Under it, revenues and other financial resource increments are recognized when they become susceptible to accrual, i.e., when the related funds become both "measurable" and "available" to finance expenditures of the current period. To be considered "available", revenue must be collected during the current period or soon enough thereafter to pay current liabilities.

Expenditures are recognized on an accrual basis because they are measurable when they are incurred, that is, when a fund incurs the related liability. Since the recognition of depreciation does not reduce net financial resources, it is not considered to be an expenditure.

Governmental and permanent funds use the modified accrual basis of accounting. Proprietary and fiduciary funds use the accrual basis of accounting.

### **Budgets and Budgetary Accounting**

Scope of Budget - Annual appropriated budgets are currently adopted for the general, special revenue, debt service, capital project, enterprise, internal service and fiduciary funds on the modified accrual basis of accounting. Construction funds are budgeted on a multi-year basis. For governmental funds, there are no differences between the budgetary basis and generally accepted accounting principles. Budgetary accounts are integrated in fund ledgers for all budgeted funds. Budgets for certain special revenue, debt service, capital project and enterprise funds are adopted at the level of the individual project and for fiscal periods that correspond to the lives of projects.



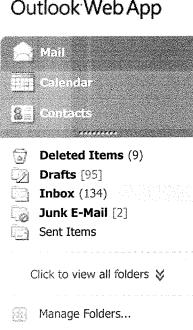
Legal budgetary control is established at the fund level, i.e., expenditures for a fund may not exceed that fund's total appropriation amount. The City Administrator may authorize transfers of appropriations within a fund, but the City Council must approve, by ordinance, any increase in total fund appropriations. Any unexpended appropriation balances for annually budgeted funds lapse at the end of the year. Appropriations for construction funds are adopted on a "project-length" basis and are carried forward from year to year without re-appropriation, until authorized amounts are fully expended or the designated purpose of the fund has been accomplished.

### Finance and Budget Related Policies

- 1. Coordinate the Comprehensive Plan, budget, capital and long-range planning processes.
  - i. Capital asset policy #6100
    - 1. Monitor capital asset transactions
    - 2. Internal control of major assets
    - Schedule funding of significant assets
  - ii. Unclaimed property policy #6400
    - 1. Accurate reporting of receivables
  - iii. The 2013 Budget includes a section summarizing capital facilities and staffing projections for a six year horizon.
- 2. Prioritize services and projects that benefit the community.
  - iv. Purchasing policy #5100
    - Promote efficient use of City funds
    - 2. Ensure accountability
    - 3. Comply with legal requirements
  - v. Purchasing card policy #5200
    - Promote efficient use of City credit cards
    - Ensure accountability for purchases
  - vi. Prioritizing City expenditures policy #8300
    - Categorize significant expenditures with appropriate sources
    - 2. On going expenditures shall not be funded by one-time revenues
    - Use of funds is prioritized, the highest use being protection of the public

- 3. Leverage resources with other agencies and private interests.
  - ii. Accounts receivable policy #3200
    - 1. Track all receivables
    - 2. Establish reasonable collection periods and procedures
    - 3. Charge appropriate interest and penalties on past due accounts
    - 4. Take preemptive action to minimize past due accounts
  - viii. Investment policy #4100
    - Provide highest return with maximum security
    - 2. Meet daily cash flow demands
- 4. Maintain fiscally responsible fund reserve balances.
  - ix. Reserve fund policy #8200
    - Establish minimum
       recommended reserve levels
    - 2. Establish allowable uses of reserves
    - 3. Establish approval process for use of reserves
    - 4. Establish replacement process for reserves when used
    - 5. Assign administrative responsibilities
    - The General Fund maintains an 8% of operating expenditures reserve for unanticipated needs. The Contingency Fund maintains a reserve for general use in case of catastrophic uninsured loss.
- 5. Provide understandable and timely budget, financial and analytical reports.
  - x. The Finance Director provides quarterly reports to administration and council comparing current expenditures with the prior year and budget.







# **Contact with City Staff**

Carol Benson

Sent: Monday, February 08, 2016 1:24 PM

To: Tamie Deady; Erika Morgan; Janie Edelman; Brian Weber; Pat Pepper

Brenda Martinez; Andy Williamson; Jamey Kiblinger; Barbara Kincaid; Seth Boettcher; May Miller; Cc: carol@carolmorrislaw.com

Council Members do not have the ability to direct staff. Please contact me with any questions you have for City Staff. This includes phone calls and email. You have the my permission to have the City Clerk notice meetings but you must cc me on all requests.

### Carol Benson

Mayor, City of Black Diamond

"Be kind, for everyone you meet is fighting a battle you know nothing about."

Wendy Mass, The Candymakers



Sent Items

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and can be viewed online. The vouchers can also be viewed on line. Vouchers are available on Wednesday the week before the first Council Meeting and the last Wednesday of the month. If you have any questions on the vouchers, you can direct them to me. You can also direct any policy issues to me.

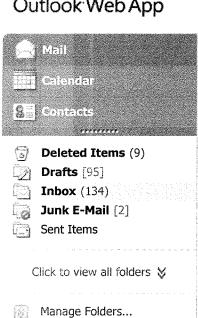
### Carol Benson

Mayor, City of Black Diamond

"Be kind, for everyone you meet is fighting a battle you know nothing about."

Wendy Mass, The Candymakers







### **RE: Finance Committee**

Carol Benson

Sent: Monday, February 08, 2016 2:39 PM

To: Tamie Deady; Erika Morgan; Janie Edelman; Brian Weber; Pat Pepper

Cc: 'carol@carolmorrislaw.com'

Please do not reply all. Contact me individually.

Correction: Vouchers are available on Wednesday the week before the second Council Meeting and the last Wednesday of the month.

From: Carol Benson

Sent: Monday, February 08, 2016 1:35 PM

To: Tamie Deady; Erika Morgan; Janie Edelman; Brian Weber; Pat Pepper

Cc: carol@carolmorrislaw.com **Subject:** Finance Committee

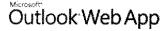
The City of Black Diamond Financial Management Policies is part of the Budget and can be viewed online. The vouchers can also be viewed on line. Vouchers are available on Wednesday the week before the first Council Meeting and the last Wednesday of the month. If you have any questions on the vouchers, you can direct them to me. You can also direct any policy issues to me.

### Carol Benson

Mayor, City of Black Diamond

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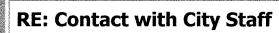
**Drafts** [95] **Inbox** (133)

Junk E-Mail [2]

Sent Items

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Forward

Carol Benson

Sent: Monday, February 08, 2016 2:41 PM

To: Tamie Deady; Erika Morgan; Janie Edelman; Brian Weber; Pat Pepper

**Cc:** Brenda Martinez; Andy Williamson; Jamey Kiblinger; Barbara Kincaid; Seth Boettcher; May Miller; 'carol@carolmorrislaw.com'

DO NOT REPLY ALL. CONTACT ME INDIVIDUALLY, THANK YOU.

From: Carol Benson

**Sent:** Monday, February 08, 2016 1:24 PM

**To:** Tamie Deady; Erika Morgan; Janie Edelman; Brian Weber; Pat Pepper **Cc:** Brenda Martinez; Andy Williamson; Jamey Kiblinger; Barbara Kincaid; Seth

Boettcher; May Miller; carol@carolmorrislaw.com

Subject: Contact with City Staff

Council Members do not have the ability to direct staff. Please contact me with any questions you have for City Staff. This includes phone calls and email. You have the my permission to have the City Clerk notice meetings but you must cc me on all requests.

### Carol Benson

Mayor, City of Black Diamond

"Be kind, for everyone you meet is fighting a battle you know nothing about."

Wendy Mass, The Candymakers





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Type here to search Entire Mailbox :





Sign out

### **No Net Increase Compensation Projects**

Cindy Wheeler [cincity63@comcast.net]

Sent: Monday, February 08, 2016 9:32 PM

To: Erika Morgan; Brian Weber

Council members -

This is the condition from the Development Agreement that spells out that "extra" effort I spoke of. Again, I want to know if one of the projects that Yarrow Bay will receive 'credit' for performance is Ginder Creek and the project that Dept of Ecology has already granted engineering funds for and city staff felt confident in receiving actual project funds from Dept of Ecology for as well.

Thank you for holding these meetings at a time that allows the public to participate. It is most unfortunate that Council Member Edelman ignored her duty and sworn oath to serve the public and boycotted this committee meeting.

Best - Cindy Wheeler

Below is the paragraph from the Villages DA which includes the requirement for no net increase and allows for compensatory projects elsewhere in the watershed. (The identical paragraph is also in the Lawson Hills DA.)

### 7.4.3 Stormwater Management

The Master Developer shall comply with the stormwater management provisions provided below. In the event of a conflict between these provisions and the Stormwater Management Design Standards set forth in Section 7.4.4 of this Agreement, the Stormwater Management Design Standards shall prevail.

A. Minimize impacts to water quality in Lake Sawyer by assuring no net increase in phosphorus to Lake Sawyer occurs associated with MPD development within basins that drain to Lake Sawyer. No net increase can be accomplished by on-site or off-site source or mechanical controls, control of phosphorus from off-site compensating projects, or other methods approved by the Designated Official.

A more specific plan for baseline monitoring of offsite potential compensatory projects is shown on page 2, 2<sup>nd</sup> paragraph, in Exhibit O of the DAs (which is the No Net Phosphorous Implementation Plan).

Page 2 of 3
City of Black Diamond
No Net Phosphorous Implementation Plan
September 19, 2011

- 1. Monitor pre-development phosphorous levels at pre-determined locations with the project drainage basins. Monitoring is to occur consistently over the course of at least one water year (October to September) in accordance with the procedures and criteria outlined in Chapters 6 through 12 of the QAPP (see Attachment 1). Use data collected over the water year to establish a baseline phosphorous load from the project. This load should be factored to an average year rainfall volume for future comparisons of phosphorous loads for years where the rainfall is more or less than the average.
- Select one or two possible compensation projects. Offsite compensation projects will be on land not being actively developed for the MPD but that includes features that

currently contribute phosphorus to Lake Sawyer that are amenable to reductions of phosphorus, such as roadway segments or intersections, pastures with farm animals, or existing developed property all lacking modern stormwater controls, or erosive slopes or streams. Monitor pre-mitigation phosphorous levels at pre-determined locations within the compensating project drainage basin. Monitoring is to occur consistently over the course of at least one water year (October to September) in accordance with the procedures and criteria outlined in Chapters 6 through 12 of the QAPP (see Attachment 1). Use data collected over the water year to establish a baseline phosphorous load from the compensating project. This load should be factored to an average year rainfall volume for future comparisons of phosphorous loads for years where the rainfall is more or less than the average.

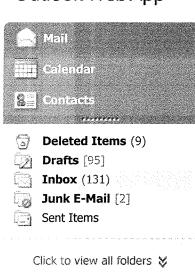
And from the 2013 Annual Water Quality Report I see that one of the eight locations where water has been sampled is to be for potential use as a compensatory project (see below).

**SW-3.** In a catch basin located on the west side of SR169, which discharges near the outfall of the Mud Lake Creek culvert under SR169.

This location was selected and is being monitored pursuant to the Villages MPD Condition of Approval No. 84 [LH-84] and Exhibit O as a possible compensating phosphorus reduction project and opportunity for the City to reduce phosphorus sources or improve phosphorus treatment for existing City maintained stormwater facilities. Samples from this location will be collected at the culvert discharge pipe when water is flowing, or from the catch basin collector vault when water is not flowing;







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Brian Weber

Sent: Tuesday, February 09, 2016 7:20 AM

Erika Morgan

Erika,

Here is the email that I read into the record last night at the Budget/Finance/Administration Committee meeting for the minutes. The other 2 emails I read in to the record from Mayor Benson are titled below and will be in your email:

"Finance Committee"

"Contact with City Staff"

Please let me know if you need anything else.

Thanks,

Brian Weber Black Diamond City Council Position 4 253-508-0397

"If everyone is thinking alike, then somebody isn't thinking." George S. Patton

From: Brenda Martinez

**Sent:** Monday, February 08, 2016 11:02 AM

To: Brian Weber Cc: May Miller

Subject: RE: 2/8 Budget Committee Meeting

Hi Brian.

I am cc'ing May on your response.

Kind regards,

Brenda L. Martinez, CMC | City Clerk / HR Manager City of Black Diamond

NOTICE OF PUBLIC DISCLOSURE: This e-mail is public domain. Any correspondence from or to this e-mail account may be a public record. Accordingly, this e-mail, in whole or in part, may be subject to

disclosure pursuant to RCW 42.56, regardless of any claim of confidentiality or privilege asserted by an external party.

From: Brian Weber

Sent: Monday, February 08, 2016 10:51 AM

To: Brenda Martinez

Subject: RE: 2/8 Budget Committee Meeting

Thanks Brenda...apologies for not being more specific. My request is for any input or background she would like to share with regard to the city's financial policy (if/when it's periodically reviewed, any suggested improvements, etc). Also, it would be helpful if she would be willing to explain the voucher process (how it has worked in the past, is it documented anywhere, etc.).

And Happy Monday to you as well!

Brian Weber Black Diamond City Council Position 4 253-508-0397

"If everyone is thinking alike, then somebody isn't thinking." George S. Patton

From: Brenda Martinez

Sent: Monday, February 08, 2016 8:41 AM

To: Brian Weber

Subject: RE: 2/8 Budget Committee Meeting

Hi Brian,

I'm happy to assist. It is my understanding that a Police Officer will be unlocking and the locking the doors at the Council Chambers for this meeting. I will have the recorder all ready for you to use up in the Chambers. Please make sure to leave it and I will retrieve it in the morning.

I will ask May regarding budget/financial information, however if you could be a little more specific as to what you are asking for that would be great - it would give her an idea of what to provide.

I look forward to hearing back from you and happy Monday!

# Brenda L. Martinez, CMC | City Clerk / HR Manager City of Black Diamond

NOTICE OF PUBLIC DISCLOSURE: This e-mail is public domain. Any correspondence from or to this e-mail account may be a public record. Accordingly, this e-mail, in whole or in part, may be subject to disclosure pursuant to RCW 42.56, regardless of any claim of confidentiality or privilege asserted by an external party.

From: Brian Weber

Sent: Monday, February 08, 2016 7:17 AM

To: Brenda Martinez

Subject: 2/8 Budget Committee Meeting

Hi Brenda,

Just a couple things if you can help me out....

With regard to council chamber access tonight, is there a key or code I need? Also, Mayor Benson mentioned the use of a recording device. Will I be able to stop in and pick that up?

Regarding the City Attorney, there are no recommendations anticipated so her presence is not requested per Council Rule 15.2.

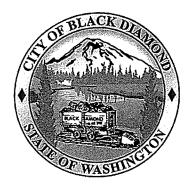
While it would be beneficial for Ms. Miller to attend, it is my understanding that she is not required to. Any budget/finance information that she can send ahead of time for consideration or review would be helpful.

Thank You,

Brian Weber Black Diamond City Council Position 4 Budget, Finance & Administration Committee Chair 253-508-0397

"If everyone is thinking alike, then somebody isn't thinking." George S. Patton





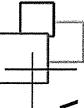
### **CERTIFICATION**

Date: February 18, 2016

Check No.'s/EFT		Amount	
Early Release Chks			
43187-43189	Feb-2nd Council-02/18/16	\$	4,216.97
43190-43228	Feb-2nd Council-02/18/16	\$	205,603.68
EFT's	Feb-Month End Cks-02/29/16	\$	2,489.90
	Tatal Variabana	<u></u>	242 240 55
	Total Vouchers	Ф —	212,310.55

I, THE UNDERSIGNED DO HEREBY CERTIFY UNDER THE PENALTY OF

		·	



# Voucher Directory

\$644.68 \$644.68 \$644.68 \$644.68	001-000-210-521-10-31-04 Uniforms Uniform And Applications for Macdonald	17762 Total 17762	Total 43193 Total Brat Wear, Inc
Allisurance	2016 - February - 2nd Council		Total 40613 Total 43192 Total AWC-Risk Management Service Agency Brat Wear, Inc 43193
	2016 - February - 2nd Council Annual Renewal	4622	Total 5 Total 43191 Total Alliance 2020. Inc AWC-Risk Management Service Agency 43192 40613
	2016 - February - 2nd Council 001-000-180-518-50-41-04 Unexpected Costs Background Check-Vacancy Position	<b>54622</b> 001-00	43191
		Total 021416 AD	Total 43190 Total ADT Security Services (PA) Alliance 2020. Inc
y Costs	512470 Feb 12 to Mar 11, 2016 Service 001-000-248-518-20-49-02 001-000-254-518-20-49-00 Facilities Security	021416 ADT 202512470 Feb 12 001-00 001-00	
	Account Number  Description  2016 - February - 2nd Council	Reference Acco	Vendor Number ADT Security Services (PA) 43190

							012816 CL	Total Brown's Automotive Inc. CenturyLink (WA) 43187	Total 5550	Total 5499 5550	Vendor Number Reference Brown's Automotive Inc. 43194 5499
407-000-000-535-80-42-00 Telephone/DSL/Radios	Diamond Gien Sewer 407-000-000-535-80-42-00 Telephone/DSL/Radios Ridge Sewer Pump Station 407-000-000-535-80-42-00 Telephone/DSL/Radios	Water Reservior 401-000-000-534-80-42-00 Telephone/DSL/Radios Water 407-000-000-535-80-42-00 Telephone/DSL/Radios	101-000-000-542-90-42-01 Telephone/DSL/Radios 401-000-000-534-80-42-00 Telephone/DSL/Radios		001-000-214-521-20-42-00 Police Telephone/DSL/Air Cards Police Police Telephone/DSI /Radios	PD/CT Security Line 001-000-214-521-20-42-00 Police Telephone/DSL/Air Cards Police Fax	Jan 20 to Feb 20 001-000-120-512-	2016 - February - 2nd Council	January Services 001-000-210-521-10-48-01 Vehicle Maintenance & Repair Police-Replaced Headlamp and Socket 2012 Chev Tahoe		
\$53.19	\$40.63 \$28.84	\$28.84 \$44.96	\$26.44 \$264.00	\$2.40	\$62.63 \$4.81	\$61.25	\$44.96	\$3,981.77 \$3,981.77	\$134.15 \$134.15	\$3,847.62 \$3,847.62	Amount

Total Total CHS/Cenex City of Black Diamond													43196	Total 4 Total CenturyLink (WA) CHS/Cenex		Total - 43195	I :	Vendor Number
Total 43196 mond													0,	Total 43195 k (WA)		Total 43187 43195		<b>f</b> jer
Total 013116 CHS													013116 CHS	10161012310 200-131-3300 3046	012310 200-131-3303 3040 23 to 001-000-2	040346 206 154	Total 012816 CL	Reference
<i>U</i>	10-000-000-531-	407-000-000-535-80-32-00 Sewer	401-000-000-534-80-32-00	101-000-000-543-50-32-00	101-000-000-543-50-32-00	001-000-280-536-20-32-00	001-000-270-576-80-32-00	001-000-246-558-70-32-00	001-000-240-558-51-32-00	001-000-210-521-10-32-00	Central S 001-000-181-518-30-32-00	January Fuel 001-000-180-518-50-32-01	21	-101-0000000000000000000000000000000000	Jan 23 to Feb 2, 2016 Service 001-000-214-521-20-42-00		ם	Account Number
	ater									Clearing	ervies	•	2016 - February - 2nd Council		vice	2016 - February - 2nd Council		
<i>₩</i> ₩ ₩	Fuel \$	Fuel \$	Fuel \$	Fuel	Fuel \$	Fuel	Fuel	Fuel	Fuel	Fuel	Fuel	Fuel-Central Services	2nd Council	· ·	Police Telephone/DSL/Air Cards		<b></b>	Description Am
\$913.83 \$913.83 \$913.83	\$149.42	\$149.42	\$149.42	\$47.09	\$136.97	\$12.45	\$24.90	\$61.16	\$50.00	\$10.00	\$105.00	\$18.00		\$140.13 \$140.13 \$881.31	\$140.13	\$741.18	\$741.18	Amount

																															43197	Vendor Number
Fire Dept-Water	Cemetary 001-000-530-522-10-47-01	Cemetary 001-000-280-536-20-47-03	Cemetary 001-000-280-536-20-47-02	001-000-280-536-20-47-01	001-000-280-536-20-47-01	001-000-270-576-80-47-03 S Boat Launch-Storm	Parks	001-000-270-576-80-47-03	001-000-270-876-80-47-02 Parks	Coal Car-Water	001-000-270-576-80-47-01	Eagle Creek-Water	Parks 001-000-270-576-80-47-01	001-000-270-576-80-47-01	Gym-Storm	001-000-270-575-51-47-03	001-000-270-073-072-02	Gym-Water	001-000-270-575-51-47-01	Museum-Storm	City Hall 001-000-270-575-30-47-01	C	City Hall - MDRT	001-000-248-518-20-47-01	001-000-212-521-50-47-03	Police-Sewer	001-000-212-521-50-47-02	Police-Water	January Statement 001-000-212-521-50-47-01	013116 COB Utility		Reference Account Number
	Water	Stormwater	Sewer	Water	Water	Stormwater Storm	2	Stormwater	Sewer	•	Water	Vater	Water	Water		Gym-Water	Gylli-Sewer	Our Court	Gym-Stormwater		Museum Water/Sewer/Storm	Facilities-Utilities		MDRT BD Wtr. Swr. Storm	Stormwater	•	Sewer		Water		2016 - February - 2nd Council	Description
	\$37.09	\$2.88	\$1.25	\$0.82	\$35.63	\$96.00		\$11.52	\$4.98	<b>;</b>	\$35.63		\$35.63	\$3.29		\$32.00	\$44.9 <i>/</i>	9	\$62.26		\$32.00	\$77.34	1	\$51.57	\$80.00		\$62.26		\$89.43			Απουπί

43198 Total 43198 Total City of Issaquah	Total City of Black Diamond	
2016 - February - 2nd Council 04-50008111 December 2015 Services 001-000-211-523-60-49-00 Jail Costs Total 04-50008111	Colored   Account Number   Englished   Account Number   Englished   Colored   Colore	
	Ver mwater ter ter ter rmwater rmwater ter ter ter ver rmwater rmwater rmwater rmwater rmwater ter rmwater	
\$194.00 \$194.00 \$194.00 \$194.00	\$62.26 \$40.00 \$6.17 \$35.63 \$9.34 \$10.29 \$15.57 \$36.00 \$10.29 \$15.57 \$10.29 \$15.57 \$10.29 \$15.57 \$36.00 \$10.29 \$15.57 \$36.00 \$10.29 \$15.57	INCOMPARISMENT CO.

\$34.00		
	January Purchases 001-000-180-518-50-32-01 Fuel-Central Services	
\$599.93		Total 9871-Del Santo 1117-Esping
	DDK Designs-Hard Surface Puller	
\$391 12	Home Depot-Screwdrivers, Piler, Wrench, Hex Set 410-000-000-531-10-35-00 Small Tools and Safety Equipment	410-000-0
\$38.61	401-000-000-534-80-35-00 Small Tools & Safety Equip	401-000-0
\$170.20	January Purchases 401-000-000-534-80-31-01 Operating Supplies	
	2016 - February - 2nd Council	EFT Payment 2/9/2016 8:40:10 AM - 1 9871-Del Santo
\$126.00 \$126.00		Total EFT Payme icensing-Firearms
\$18.00	February CPL 633-000-000-386-11-00-00 Gun Permits to DOL	February 633-000-C
\$72.00		l otal BD0000049-52 BD0000053
\$72.00	February CPL 633-000-000-386-11-00-00 Gun Permits to DOL	February CPL 633-000-000-3
\$18.00		l otal 80000048 800000049-52
\$18.00	January CPL 633-000-000-386-11-00-00 Gun Permits to DOL	January ( 633-000-0
\$18.00		Total BD0000047 BD0000048
\$18.00	January CPL 633-000-000-386-11-00-00 Gun Permits to DOL	January CPL 633-000-000-
	2016 - February - Month End Cks 2/29/16	EFT Payment 2/8/2016 9:38:10 AM - 1 BD0000047
\$231.14 \$231.14		Total Comcast (34744)  Dept of Licensing-Firearms Online
\$231.14	020516	Total 8498 34 014 0125628 020516
\$231.14	Fob 05 to Mar 04, 2016 Service 001-000-254-518-20-42-00 Facilities-Communication	001-000-254 001-000-254
	2016 - February - 2nd Council	43199

407-000-000-535-80-31-02 Office Supplies Office Depot-Office Supplies 407-000-000-535-80-35-00 Small Tools & Safety Equipment 407-000-000-535-80-35-00 Small Tools & Safety Equipment 407-000-000-535-80-35-00 Small Tools & Safety Equipment 410-000-000-531-10-31-00 Office Supplies Office Depot-Office Supplies	401-000-000-534-80-35-00 Small Tools & Safety Equip Harbor Freight-Latex Gloves,Folding Knives, Battery Cleaner 401-000-000-534-80-35-00 Small Tools & Safety Equip Harbour Frieght-Small Tools 407-000-000-535-80-31-02 Office Supplies	101-000-000-543-50-35-00 Small Tools & Equipment Harbour Frieght-Small Tools 401-000-000-534-80-31-02 Office Supplies Office Depot-Office Supplies	pot-Offic eight-La	Harbour Frieght-Small Tools 101-000-000-542-90-31-00 Office Supplies Office Depot-Labels and Pens 101-000-000-542-90-31-00 Office Supplies	pot-Offic eight-La	Office Depot-Office Supplies  001-000-270-576-80-35-00 Small Tools & Safety Equip Harbor Freight-Latex Gloves,Folding Knives, Battery Cleaner 001-000-270-576-80-35-00 Small Tools & Safety Equip Harbour Frieght-Small Tools 001-000-280-536-20-31-00 Cemetery Office Supplies	Cricket Ventures-EOC Training Digital Ham Radio 001-000-210-521-10-31-00 Operating Supplies  Walmart-Cell Phone Accessories 001-000-270-576-80-31-01 Parks Office Supplies	001-000-180-518-50-48-03  Vehicle Repairs & Maintenance Harbor Freight-Discount On Trunk Organizer 001-000-180-518-50-48-03  Vehicle Repairs & Maintenance Harbor Freight-Trunk Organizer 001-000-191-525-60-49-01  Emergency Management Traini
Office Supplies \$19.41 Office Supplies \$38.30 Small Tools & Safety Equipment \$38.30 small Tools & Safety Equipment \$9.84 Small Tools & Safety Equipment \$9.84 Small Tools & Safety Equipment \$9.84 Office Supplies \$19.42	afety Equip ng Knives, Battery Cleaner afety Equip \$9.83	quipment \$5.90 \$19.41				afety Equip \$6.35 ng Knives, Battery Cleaner \$3.15 afety Equip \$3.15		Vehicle Repairs & Maintenance scount On Trunk Organizer Vehicle Repairs & Maintenance Vehicle Repairs & Maintenance unk Organizer Emergency Management Training \$177.98

	Total 43201 Total Hach Company Home Depot Credit Service 43202	43200 Total 43200 Total Ginger Wang Hach Company 43201	Total First Bankcard Ginger Wang	Vendor Number
3012774  January Purchases 001-000-180-518-90-31-00 Shelves f  Total 3012774  8583232  January Purchases 001-000-270-575-51-48-00	January Service: 401-000-000-534 53481	3W January Services 001-000-120-512 3116 GW	8513-Williamson  January Purchases 001-000-246-558-70-31-00 Johnson's 001-000-246-558-70-32-00 Centex-Fi 001-000-246-558-70-43-00 Ivars-Lun 001-000-246-558-70-43-00 Big Fish o Total 8513-Williamson Total 8513-Williamson	Reference Account Number
ses -90-31-00 Office Supplies City Hall Shelves for IT Server Room ses -51-48-00 Gym Facility Repair & Maintenance	s -80-31-01 Operating Supplies Water Funds-Testing Kits	2016 - February - 2nd Council s -50-41-04 Court Interpreter Case #5Z1089319 Jin 2016 - February - 2nd Council	Johnson's Home & Garden-MDRT Job Trailer Supplies -70-32-00 Fuel Centex-Fuel -70-43-00 Lodging, Meals & Mileage Ivars-Lunch Meeting In Shorline -70-43-00 Lodging, Meals & Mileage	Description
\$97.64 <b>\$97.64</b> \$97.09	\$63.36 \$63.36 \$63.36 \$63.36	\$135.64 \$135.64 \$135.64 \$135.64	\$30.39 \$42.83 \$30.64 \$30.64 \$94.00 \$197.86 \$2,163.90 \$2,163.90	γιποπιγ

Total 43205 Total KING COUNTY FINANCE	43205	43204 106 43204 106 Total 43204 Total King Co Radio Comm Services KING COUNTY FINANCE	Total 43203 Total Johnsons Home & Garden	Vendior Number  Total 43202  Total Home Depot Credit Service Johnsons Home & Garden 43203
31 4 4 Total 61372 KCF 3 72249 20 4 Total 72249	2066717 Total 2066717 61372 KCF 3	10643 Total 10643	Total 402127	Reference Total 8583232
3rd Trimester of 2015 410-000-000-531-10-49-09 WRIA 9	2016 - February - 2nd Council 2015 General Election 001-000-137-514-40-51-00 Elections Costs Voter's Pamphlets	2016 - February - 2nd Council January Services 001-000-214-521-20-41-03 K/C 800 Mhz Radio Costs	February Purchase 101-000-000-542-90-31-01 Operating Supplies Locking Cord	Account Number  Gym Lights  2016 - February - 2nd Council
\$1,365.33 \$1,365.33 \$8,500.00 \$8,500.00 \$8,500.00 \$10,001.68 \$10,001.68	\$136.35 <b>\$136.35</b>	\$1,366.19 \$1,366.19 \$1,366.19 \$1,366.19	\$27.14 \$27.14 \$27.14 \$27.14	\$97.09 \$194.73

LEIRA			
43206	2016 - Februar 013116   EIRA	2016 - February - 2nd Council	
	Annual Members 001-000-210-521	ships -10-49-02 Memberships Police-McGraw and Humphreys	\$100.00
Total 43206	Total 013116 LEIRA		\$100.00 \$100.00
Les Schwab Tire Ctr - MV 43207	2016 - Februar	2016 - February - 2nd Council	\$100.00
	39800181855  January Services 510-000-300-594-21-31-00 PD-Tire Rotation	Surplus Costs Police	\$28.24
	Total 39800181855 39800181856		\$28.24
	January Services 510-000-300-594-21-31-00	Surplus Costs Police	\$28.24
Total 43207 Total Les Schwab Tire Ctr - MV	Total 39800181856		\$28.24 \$56.48 \$56.48
43208	2016 - Februar 501474321	2016 - February - 2nd Council	
	February Rental 001-000-248-518-20-45-01 MDRT	MDRT-Bldg Rental-Modspace	\$1,958.06
	Total 501474321 501474328		\$1,958.06
	February Rental 001-000-254-518-20-45-01 City Hall	Facilities-Bldg Rental/Modspace	\$3,454.57
Total 43208 Total Modular Space Corp Morris Law PC	Total 501474328		\$3,454.57 \$5,412.63 \$5,412.63
43209	2016 - Februal	2016 - February - 2nd Council	
	January Services 001-000-150-515-30-41-01 001-000-150-515-30-41-17 001-000-257-558-70-41-00	Legal Services-General Govt Legal Costs-Public Disclosure MDRT Legal Services	\$4,791.60 \$220.00 \$44.00

Total Puget Sound Finance Officers Assoc	To+2.		ruget Soulid Fillalice Officers Associated 43212	Total Office Products Nationwide			43211	Total O'Brien, Barton, & Hopkins, PLLP Office Products Nationwide	Total 43240		43210	O'Brien, Barton, & Hopkins, PLLP	Total 43209										Vendor Number
Officers Assoc	Total 013116 PSFOA	013116 PSFOA A 00	ers Assoc	nwide	Total 822264	ر ن <b>د</b>	822264	pkins, PLLP	Total 49075		49075	, PLLP	9	Total 013116 ML	1.4	÷ +	4	4(	4(	4(	ų		Reference /
		Annual Membership 001-000-140-514-23-49-02 Finance-Miller	2016 - February - 2nd Council			January Purchase 001-000-180-518-90-31-00 Pens	2016 - February - 2nd Council		01-000-151-515-91-41-00	January Service	2016 - February - 2nd Council				410-000-010-531-10-41-00	410-000-000-531-10-41-01	407-000-000-535-80-41-09	407-000-000-535-80-41-09	401-000-000-534-80-41-04	401-000-000-534-80-41-04	310-000-025-558-60-41-01	101-000-000-543-30-41-05	Account Number
		Membership	/ - 2nd Council			Office Supplies City Hall	/ - 2nd Council		Court Legal-Public Defender		/ - 2nd Council				Legal Costs King County Grant-Culvert Replacement	Legal Costs	Legal Costs	Legal Costs	Legal Svcs		Legal Svs & Other Costs-Comp Plan Update	Legal Costs	Description
\$25.00	\$25.00	\$25.00		\$6.72 \$6.72	\$6.72	\$6.72		\$2,500.00	\$2,500.00 <b>\$2,500.00</b>			\$11,242.00	\$11,242.00	\$11,242.00	\$44.00 \$110.00	\$1,597.20	\$1,597.20	\$44.00	\$44.00	\$1,597.20	\$44.00	\$1,064.80 \$44.00	Amount

Total 43216 Total Severson's Building Maint				43216	Total 43215 Total RH2 Engineering Inc. Severson's Building Maint			1	RH2 Engineering Inc. 43215	Total 43214 Total Regional Animal Services of King County			Regional Animal Services of King County 43214	Total Puget Sound Regional Council			43213	Vendor Number Puget Sound Regional Council
•	Total 581261	Total 581260 581261	Total 581259 581260	784 ) 700		Total 64353		64353	C	of King County	January 633-000 Total 013116 RAS of KC	013116 RAS of KC	ig County	ıncii	Total 2016014	100	2016011	Reference
	January Services       MDRT Bldg Company         001-000-248-518-20-49-01       MDRT Bldg Company         001-000-254-518-20-49-01       Facilities Build	January Services 001-000-212-521-50-41-03 Police Custodial Cost	January Services 001-000-254-518-20-49-01 Facilities Build	2016 - February - 2nd Council		LIOJOCE LIZOOL MIDINI	January Services 001-000-257-558-70-41-02 MDRT Civil Er	wo to the optionity - Allo Coullett	2016 - February - 2nd Council	<b>v</b>	January 2016 633-000-000-589-00-00-01 King County Animal RAS of KC		2016 - February - 2nd Council			2016 Annual Membership	2016 - February - 2nd Council	Account Number Description
	MDRT Bldg Custodial Costs Facilities Building Custodial	dial Cost	Facilities Building Custodial				MDRT Civil Engineering-RH2 Engineering	-	-		Animal License				C Membership			
\$1,550.00 \$1,550.00	\$360.00 \$540.00	\$500.00 <b>\$500.00</b>	\$150.00 <b>\$150.00</b>		\$13,180.07 \$13,180.07	\$13.180.07	\$13,180.07		÷	\$30.00	\$30.00			\$579.00 \$579.00	\$579.00 <b>\$579.00</b>			Amount

			43221 C53747	Total 43220 Total The UPS Store #3987 Triad Machinery	Total 15159	15159 15159	Õ	Total 43219 Total Summit Financial Resources, L.P. The UPS Store #3987			ML-16011810948	Summit Financial Resources, L.P. 43219	Total 43218 Total Spillman Northwest Users Group			43218 013116 S	Total Signs By Tomorrow Spillman Northwest Users Group	Total 12217		INV-24085	Signs By Tomorrow 43217
Cellielaly-Beit 101-000-000-543-33-48-03 Street-Belt	001-000-280-536-20-48-03	January Service 001-000-270-576-80-48-03	2016 - February - 2nd Council			001-000-180-518-90-42-00 Posta Police-Return of Pagers	2016 - February - 2nd Council		Total ML-16011810948	January Services 001-000-210-521-10-31-00 Operations Police-Radar Calibrations		2016 - February - 2nd Council		Total 013116 SNUG	001-000-210-521-10-49-02 Police-McGraw	2016 - February - 2nd Council		-24085	January Service 001-000-248-518-20-45-01 MDRT-Bid Signs For MDRT Job Shack		2016 - February - 2nd Council
Street Share-Vehicle & Eq Mtc Costs	Vehicle Maintenance & Repair	Vehicle Mtc. & Repair	/ - 2nd Council			Postage Pagers	/ - 2nd Council			Operating Supplies alibrations		r - 2nd Council			Memberships	/ - 2nd Council			MDRT-Bldg Rental-Modspace 「Job Shack		r - 2nd Council
\$30.44	\$2.77	\$5.54		\$13.12 \$13.12	\$13.12	\$13.12		\$1,440.00 \$1,440.00	\$1,440.00	\$1,440.00			\$100.00 \$100.00	\$100.00	\$100.00		\$90.65 0.65	\$90.65	\$90.65		

43222 296921109	EFT Payment 2/8/2016 9:38:10 AM - 2 TDC#500015117-91 Jan 23 to 001-000-1 Total TDC#500015117-91 Total U.S. Postal Service (CMRS-FP) US Bank Equipment Finance	Total Composition (CMTS CD)	Vendor Number Reference  Total C53747
2016 - February - 2nd Council  Jan 20 - Feb 20, 2016 Lease 001-000-210-521-10-45-00 Poilce 001-000-248-594-18-64-00 MDRT 001-000-254-518-20-45-04 Facilities Cop	23 to Jan 29 -000-180-518 7-91 \M - 2	January Service 001-000-270-576-001-000-280-536-101-000-000-534-401-000-000-536-410-000-000-531-	
- 2nd Council  Lease Payments - US Bank/Copier  MDRT-Computer/Printer  Facilities Copier Maint Lease	2016 - February - Month End Cks 2/29/16 -90-42-00 Postage	80-48-03 Vehicle Mtc. & Repair Parks-Diamond Mower Bearings -20-48-03 Vehicle Maintenance & Repair Cemetary-Diamond Mower Bearings -33-48-03 Street Share-Vehicle & Eq Mtc Costs Street-Diamond Mower Bearings -80-48-03 Vehicle Maintenance Water-Diamond Mower Bearings -80-48-04 Vehicle Maintenance Sewer-Diamond Mower Bearings -10-48-04 Vehicle Maintenance & Repair Drainage-Diamond Mower Bearings	Vehicle Maintenance Vehicle Maintenance Vehicle Maintenance Vehicle Maintenance & Repair
\$193.03 \$193.03 \$1,085.31	\$200.00 \$200.00 \$200.00 \$200.00	\$22.55 \$11.28 \$124.05 \$135.32 \$135.32 \$135.32 \$563.84 \$702.28	\$33.23 \$33.23 \$33.23 \$33.23 \$138.44

Washington State Treasurer 43224	Total Voice of The Valley	Total Total 43189 Total Vision Municipal Solutions, LLC Voice of The Valley 43223	43189	Total Verizon Wireless Vision Municipal Solutions 11 C	Vendor Number I  Total 43222 Total US Bank Equipment Finance Verizon Wireless 43188 9
013116 WST	Total 17764	Total 09-4061 s, LLC		Total 9758640034	Reference Total 296921109 Ice 9758640034
2016 - February - 2nd Council  January Court Remittance 633-000-000-386-83-00-00 633-000-000-386-83-31-00 633-000-000-386-83-32-00 5tate Remit-P 633-000-000-386-88-00-00 State Remit-P	Classified Ads  Classified Ads  001-000-210-521-10-41-75  Police-Traffic Safety Fee Notice  001-000-240-558-60-41-75  CD Planning-Planning Commisi	2016 - February - 2nd Council	2016 - February - 2nd Council Vision Electronic Bill Payment and Presentation 310-000-011-594-18-64-00 General Govern Capital Projects-Technology	Dec 11 to Jan 10 001-000-214-521-20-42-00 Police Cellualr )34	Account Number City Hall 2016 - Februa
- 2nd Council State Remit-Trauma Care State Remit-Auto Theft State Remit-Trauma Brain Injury State Remit-PSEA 3	-10-41-75 Advertising Police-Traffic Safety Fee Notice -60-41-75 Advertising CD Planning-Planning Commision Qualifications	/ - 2nd Council	/ - 2nd Council and Presentation General Government Technology -Technology	Police Telephone/DSL/Air Cards	Description
\$350.84 \$692.22 \$130.56 \$8.30	\$42.75 \$42.75 \$42.75 \$85.50 \$85.50	\$2,715.00 \$2,715.00 \$2,715.00	\$2,715.00	\$760.79 \$760.79 \$760.79 \$760.79	Amount \$1,471.37 \$1,471.37 \$1,471.37

43228 013116 WFOA	Total 25901 Total 43227 Total West Coast Awards WFOA	Total 146814 Total 43226 Total Water Management Laboratories, Inc. West Coast Awards 43227	Total 2015-1304 Total 43225 Total Washington Translation Bureau Water Management Laboratories, Inc. 43226	Vendor Number Reference 4  6 6 6 6 6 7 7 7 7 7 7 7 7 7 7 7 7 7 7
2016 - February - 2nd Council Annual Memberships 001-000-140-514-23-49-02 Membership	001-000-240-558-60-31-00 CD Planning Co	Jauary Service 401-000-000-534-80-41-02 Water Testing Total Coliform MMO-MUG  2016 - February - 2nd Council		Account Number  633-000-000-386-89-09-00  633-000-000-386-89-14-00  633-000-000-386-89-15-00  633-000-000-386-91-00-00  633-000-000-386-92-00-00  633-000-000-386-97-00-00  State Remit-D  633-000-000-386-97-00-00  State Remit-J  ST  2016 - February - 2nd Council
- 2nd Council  Membership	60-31-00 Plan Office & Operating Supplies CD Planning Commissioner Name Plate-Ambur	Water Testing and Sampling IMO-MUG	Court Interpreter 05 1/27/16	Va State Patrol Highway Account lighway Safety Account leath Investigation Acct(Toxic Lab) 0% PSEA 1 SEA 2
\$150.00	\$4.93 \$4.93 \$4.93 \$4.93	\$47.00 \$47.00 \$47.00 \$47.00	\$107.56 \$107.56 \$107.56 \$107.56	\$56.65 \$15.77 \$9.93 \$3,680.35 \$2,080.12 \$1,654.72 \$8,679.46 \$8,679.46 \$8,679.46

Grand Total		Vendor N
	Total 43228	lumber
Vendor Count	Total 013116 WFOA	Reference Accoun
44		it Number Description Finance-Miller, King, and Oosterhof
\$150.00 \$212,310.55	\$150.00 \$150.00	Amount

Voucher Directory



# Register

Fiscal: 2016

Deposit Period: 2016 - February

Check Period: 2016 - February - Month End Cks 2/29/16, 2016 - February - Month End, 2016 - February - 2nd Council, 2016 - February - 1st Council

Number	Name Family Page 1	Fri⊓i Bate ⊂ Clearing Bate Amount	MINIOUN
Columbia Bank	390562401		
43187	CenturyLink (WA)	1/31/2016	\$741.18
43188	Verizon Wireless	1/31/2016	\$760.79
43189	Vision Municipal Solutions, LLC	1/31/2016	\$2,715.00
43190	ADT Security Services (PA)	2/18/2016	\$47.49
43191	Alliance 2020. Inc	2/18/2016	\$30.00
43192	AWC-Risk Management Service Agency	<b>69</b>	\$138,805.00
43193	Brat Wear, Inc		\$644.68
43194	Brown's Automotive Inc.		\$3,981.77
43195	CenturyLink (WA)	2/18/2016	\$140.13
<u>43196</u>	CHS/Cenex	2/18/2016	\$913.83
43197	City of Black Diamond		\$1,253.13
43198	City of Issaquah	2/18/2016	\$194.00
43199	Comcast (34744)	2/18/2016	\$231.14
43200	Ginger Wang	2/18/2016	\$135.64
43201	Hach Company		\$63.36
43202	Home Depot Credit Service	2/18/2016	\$194.73
43203	Johnsons Home & Garden	2/18/2016	\$27.14
43204	King Co Radio Comm Services	2/18/2016	\$1,366.19
43205	KING COUNTY FINANCE	2/18/2016	\$10,001.68
43206	LEIRA	2/18/2016	\$100.00
43207	Les Schwab Tire Ctr - MV	2/18/2016	\$56.48
43208	Modular Space Corp	2/18/2016	\$5,412.63
43209	Morris Law PC	2/18/2016	\$11,242.00
43210	O'Brien, Barton, & Hopkins, PLLP	2/18/2016	\$2,500.00
43211	Office Products Nationwide	2/18/2016	\$6.72
43212	Puget Sound Finance Officers Assoc	2/18/2016	\$25.00
43213	Puget Sound Regional Council	2/18/2016	\$579.00
43214	Regional Animal Services of King County	2/18/2016	\$30.00
43215	RH2 Engineering Inc.	2/18/2016	\$13,180.07
43216	Severson's Building Maint		\$1,550.00
4321/	Signs By Tomorrow	2/18/2016	\$90.65
43218	Spillman Northwest Users Group	2/18/2016	\$100.00
43219	Summit Financial Resources, L.P.	2/18/2016	\$1,440.00
43224	The UP's Store #398/	2/18/2016	\$13.12
<del>1964</del> 1	I flad Machinery	2/18/2016	\$702.28

	EFT Payment 2/9/2016 8:40:10 AM - 1	EFT Payment 2/8/2016 9:38:10 AM - 2	EFT Payment 2/8/2016 9:38:10 AM - 1	<u>43228</u>	43227	43226	43225	43224	43223	43222	Milmest
	First Bankcard	U.S. Postal Service (CMRS-FP)	Dept of Licensing-Firearms Online	WFOA	West Coast Awards	Water Management Laboratories, Inc.	Washington Translation Bureau	Washington State Treasurer	Voice of The Valley	US Bank Equipment Finance	News
Total Check Total 390562401 Grand Total	2/18/2016	2/29/2016	2/29/2016	2/18/2016	2/18/2016	2/18/2016	2/18/2016	2/18/2016	2/18/2016	2/18/2016	ानाम जिस्स
\$212,310.55 \$212,310.55 \$212,310.55	\$2,163.90	\$200.00	\$126.00	\$150.00	\$4.93	\$47.00	\$107.56	\$8,679.46	\$85.50	\$1,471.37	



# City of Black Diamond Financial Management Policies

Per Resolution 08-560
Updated for Long Term Planning Per Resolution 13-866

#### **Background and Purpose**

Financial policies provide guidelines for City of Black Diamond's leaders to ensure sound decision-making that safeguards core services while moving the community forward to achieve its vision. Good financial management ensures the City is able to withstand economic fluctuations, maintain focus on the entire financial picture, and adjust to the changing service needs of the community of Black Diamond.

This policy incorporates past financial practices in defining the current policies to be used by the City to meet its obligations and operate in a financially prudent manner. These policies have been established to provide general fiscal guidelines and are intended to provide sound direction in the management of the City's financial affairs.

#### **Operating Budget Policies**

General budget policies ensure service levels are reasonable and attainable and that budget documents detailing revenues and expenditures accurately reflect Council and community goals. The City of Black Diamond budget procedures are in compliance with the Revised Code of Washington, Chapter 35A.33. The City budgets annually on the calendar year beginning January 1<sup>st</sup> and Ending December 31<sup>st</sup>. The City Council shall adopt the budget by Ordinance at the fund level. Amendments to the budget that change fund totals will be adopted by the Council through an Ordinance, which is usually done mid-year and year-end.

#### Citizen Involvement

Citizen involvement shall be encouraged in the budget decision-making process through public hearings and study sessions.

#### Service Level Determinations

The City Council will establish municipal service levels and priorities for the upcoming year to guide staff in developing goals, objectives and budget proposals.

#### **Conservative Budgeting**

The City will use a conservative budgeting approach and accepted analytical techniques including trending, per capita estimates of intergovernmental revenue and sales and property tax estimates based on prior year revenues adjusted for reasonable known growth factors. All positions will be budgeted for a full year.

# Long Term Financial Planning

Long-term financial planning is the process of aligning financial capacity with long-term service objectives. Financial forecasting is the process of projecting revenues and expenditures over a long-term period, using assumptions about economic conditions, future spending scenarios, and other salient variables.

The City shall, utilizing best available, cost-effective practices, engage in collaborative long-term financial planning as part of its overall budget process. To provide insight into future financial planning, such long-term financial planning should combine financial forecasting and analysis with a strategic operational perspective. The overall goals of long-term financial planning\* are to:

- 1. <u>Balance-Budgets</u>: Recognize the long-term impacts of today's decisions, setting the stage for balanced budgets in successive years by avoiding temporary solutions.
- 2. <u>Reduce Conflict During Budgeting</u>: Organize financial planning around a consensus-based set of service and financial goals, which sets boundaries on the budget process and creates an understanding of budget priorities.
- 3. <u>Manage Growth</u>: Optimize the City's ability to sustain operations and support service levels through a financial strategy that balances the needs of new and existing residents.
- 4. <u>Stabilize Rates</u>: Identify potential peaks and valleys in future revenues and expenses, allowing the City to take countervailing action ahead of time.
- 5. <u>Provide Planned Services</u>: Provide a process for making decisions about the level of service that government will provide over a multi-year period.

\*Note: See, Government Finance Officers Association, Long-Term Financial Planning for Governments, www.gfoa.org/ltfp - ltfp@gfoa.org.

#### Maintenance of Facilities and Equipment

Adequate maintenance and replacement of the City's facilities, equipment and technology will be provided for in either the operating or capital budget. As practicable, these expenses will be forecasted in an equipment replacement fund in the operating budget.

#### **Sustainable Revenue Sources**

Ongoing operating program costs will not exceed the amount of ongoing revenue to finance those costs. The ongoing revenue will be identified along with new program costs. Cash balances in excess of the amount required to maintain strategic reserves will be used to fund one-time or non-recurring costs. In the event a fund has an emergency or economic downturn, resources from reserves may be used provided that they are replaced with in the next five years.

# **Cost Recovery**

All taxpayers should not pay for a service that benefits only certain individuals. Therefore, fees will be established where possible to recover costs of such services or programs. Fees for services will be reviewed and adjusted as necessary and at least once a year. Based on Council direction, general taxpayer revenues may be used to subsidize all or a portion of the cost of services.

#### **Fund Balance Reserve Policies**

Adequate fund balance and reserve levels help mitigate short-term emergencies and the effect of fluctuations in the economy, as well as assist in the financial strength of the City's bond ratings.

#### **Operating Fund Balance Reserves**

The City's goal is to achieve a 10% reserve of anticipated expenditures in the General Fund Balance over the next five years or more. The reserve will be used to meet seasonal cash flow demands, provide a financial cushion in an economic downturn and meet emergency needs. In the event that the fund balance falls below that amount, the City will work to restore the balance with cost reductions, rate increases and other measures within five fiscal years.

#### **Contingency Reserve Fund**

A Contingency Reserve Fund may also be maintained in accordance with state law (RCW 35.A.33.145) to meet any municipal extent that could have not been reasonably known at the time of adopting the annual budget. The target balance may be consistent with state law at \$.375 per \$1,000 of assessed valuation, or approximately \$201,866 for Black Diamond in 2012.

### **Utility Operating Policies**

City utilities are enterprise funds and therefore need to maintain a revenue and expense structure that allows them to be self-supporting with adequate revenue that pays for maintenance, operations, debt service and capital costs. Adequate reserves, rate analyses and budgetary policies steer the utilities toward ongoing self-sufficiency.

#### **Utility Rates and Fees**

As enterprise funds, all utilities will be self-supporting through rates, connection charges and other fees. Whenever practical, smaller utility increases will be considered more frequently, to avoid large jump in rate payer bills. Revenue will pay maintenance, operation, debt service and provide funds for capital repairs and improvements. Rates and fees will be reviewed at least biennially and adjusted to adequately reflect the cost of services. Every five years a detailed rate analysis will take place to ensure financial solvency of the utilities.

#### **Utility Fund Reserves**

All utilities will be operated in a manner to ensure an ending annual reserved fund balance in an amount equal to 90 days of annual operational appropriations. In the event that the fund balance falls below that amount or a new utility is formed, the City will work to restore the balance to that level with cost reductions, rate increases and other measures within five fiscal years. The City may use reserves to "smooth" rate increases over a period of years and avoid large jumps in ratepayer bills.

# **Debt Management Policies**

The City will maintain adequate available debt capacity to ensure funding for major, high priority projects.

The City of Black Diamond is an infrequent issuer of debt. Debt is primarily used to finance large capital investments. Various state laws limit the City's debt capacity. General obligation debt, backed by the full faith and credit of the City, is limited to 2.5% of the value of all taxable property within the City. That percentage includes councilmatic or non-voted debt (1.5% of property values) and Local Option Capital Asset Lending — a financing contract with the Office of the State Treasurer (39.94 RCW). Revenue bonds rely on a funding source, such as utility revenues, for debt repayment.

#### **Interfund Loans**

The City will use interfund borrowing when such borrowing is cost effective, thereby eliminating the administrative cost of borrowing when adequate funds are available internally within the City's own resources. The City will not charge interest for such interfund loans that are repaid within six months. For loans beyond six months, the City will set a reasonable timeline for repayment of between one and five years and use the State's Local Government Investment Pool (LGIP) rate.

Interfund loans are permitted to cover cash flow for capital projects, where federal or state grants are approved, but there is a timing issue between city expenditures and the actual reimbursement by the granting agencies. Interfund loans shall be approved by Council with a resolution.

#### **Bond Rating**

The City will strive to obtain the best bond rating possible to produce the lowest possible interest rate on each bond sale.

#### **Cash Management and Investment Policies**

At any one time the City may have several million dollars in various funds that are not needed until some point in the future for operations, capital purchases or the repayment of debt. By placing these revenues in State's Local Government Investment Pool (LGIP) until the funds are needed, the City is able to earn interest that in turn serves as a revenue source to reduce costs to the community. Cash and investment policies reduce the City's investment risk.

#### **Cash Sufficiency**

The City will at all times maintain sufficient cash on hand to meet reasonably expected expenditures for the operating period.

#### **Investment Goals**

The City's idle cash will be invested on a continuous basis to maximize income. Priority will be given to legality of investment practices, the safety of the asset, followed by liquidity in case a need arises where the City needs access to the funds, followed by yield or return.

#### Allocation of Investment Income

Where permitted, the City will pool its cash resources for investment purposes. Investment income will be re-allocated to the participating funds as much as practical.

#### **Alternative Financing Schemes and Derivative Products**

The City of Black Diamond shall not utilize alternative financing schemes or derivative products to avoid restrictions imposed by law or to utilize tax loop holes.

#### **Capital Projects and Planning Policies**

The City of Black Diamond owns considerable assets in roads, a sewer system, water system, storm water system, parks, buildings, equipment and other capital. The preservation, maintenance and future improvement of these facilities are a primary responsibility of the City. Capital items are defined as those projects and purchases costing more than \$5,000 and lasting three or more years.

#### **Capital Improvement Plan**

A Capital Improvement Program (CIP) is a flexible, multi-year plan containing the City's planned capital improvement projects and the recommended financing methods for funding projects. All funds and departments are brought together in a single consolidated plan for an overall view of the City's capital improvement needs. The plan includes the capital facilities element of

the City of Black Diamond Comprehensive Plan required by the Growth Management Act and other capital projects that may not fit into the capital facilities category.

Capital projects typically apply to: 1) one-time costs for acquisition, construction, improvement, replacement or renovation of land, structures and major equipment; 2) expenditures which take place over two or more years; 3) funding with debt because of significant costs to be shared by current and future beneficiaries; and 4) systematic acquisition or repair and maintenance over an extended period of time.

#### **Capital Improvement Plan (CIP) Participation**

Citizen participation in the Capital Improvement Program is a priority for the City. Among the activities which shall be conducted to address the need are the following:

- a) The Capital Improvement Plan shall be provided to the City Council in a timely manner to allow time for the Council members to review the proposal with constituents before it is considered for adoption
- b) Council study sessions on the Capital Improvement Plan will occur during the budget deliberations and shall be open to the public and advertised sufficiently in advance of the meetings to allow for the attendance of interested citizens.
- c) Prior to the adoption of the budget and Capital Improvement Plan, the City Council shall hold noticed public hearings to provide opportunities for citizens to express their opinions on the proposed plan.

All projects included in the Capital Improvement Plan shall be consistent with the City's Comprehensive Plan.

#### **Internal Consistency**

The CIP will be consistent with the Capital Facilities Element of the Comprehensive Plan covering transportation, water, wastewater, stormwater, parks, recreation and general government facilities.

#### **Funding Sources**

City staff will analyze funding sources for all proposed capital improvement projects, including grant opportunities. Under Washington law, the City can only expend revenues from the Real Estate Excise Tax (REET) for capital items. Real estate excise tax of one-quarter of one percent on the sale of real property is currently dedicated to general government capital improvements and a second one-quarter of one percent is allocated to public works projects. Both allocations may be changed by the Council. These designated revenues are collected in the Special Revenue Funds and then transferred to the appropriate funds for expenditures of debt service or capital projects as budgeted. Each REET fund has established a targeted reserve of \$200,000 to \$250,000 to cover an emergency or economic downturn.

# Relationship between Operating Budget and Capital Improvement Plan

The Capital Improvement Plan, as distinguished from the Operating Budget, is a multi-year

financial plan for the acquisition, expansion, or rehabilitation of infrastructure, capital assets, or productive capacity of City services. Only those projects scheduled during the first year of the plan are adopted as part of the City's annual budget. Additionally, projects to be funded by bonds or "alternative funding" are budgeted when the funding is secured.

# **Accounting, Financial Reporting and Auditing Policies**

The City was incorporated in 1959, and operates under the laws of the State of Washington applicable to a Non-Charter code City classification adopted in 1990 with a Mayor-Council form of government. The City is a general-purpose governmental entity that provides general government services including law enforcement, fire, street improvement, parks and general administrative services. In addition the City owns and operates a water, sewer and drainage system.

#### **Accounting and Budgeting System**

The City of Black Diamond will establish and maintain a high standard of accounting practices. Accounting and budgeting systems will at all times conform to the State of Washington Budgeting Accounting Reporting System (BARS) and federal and state regulations. Cities with populations under 25,000 are classified as category 2 cities and use the allowed accounting. The accounting is single-entry, cash basis accounting, which is a departure from generally accepted accounting principles (GAAP). The city uses the revenue and expenditure classifications contained in the Budgeting, Accounting and Reporting System (BARS) manual. The manual is prescribed by the State Auditor's Office under the authority of Washington State Law, Chapter 43.09 RCW.

#### **Financial Reporting**

**Reporting frequency** –Monthly budget and actual reports are distributed to all departments. Quarterly reports, as a minimum frequency, are presented to the City Council.

**Annual Report**-Will be completed by May 30<sup>th</sup> and is distributed to the City Council, departments and the State Auditor's Office.

Reporting Improvements-The City will strive to continue to make improvements in its financial reporting so that information available to the public, the City's governing bodies and other city departments is clear and the best available for sound financial decisions.

**Accounting System**-A comprehensive accounting system is maintained to provide all financial information necessary to effectively operate the City.

**Full Disclosure** -All public reports are to contain full and complete disclosure of all material matters.

#### **Audit Policy**

The City will assist the State Auditor's Office in whatever way possible in conjunction with the preparation of the audit every two years and will implement modifications identified by the State Auditor to improve the City's internal controls and financial practices.